

— SOUTH DAKOTA —

# EDFA

ECONOMIC DEVELOPMENT FINANCE AUTHORITY

JUNE 30, 2020 • ANNUAL FINANCIAL REPORT

## **Economic Development Finance Authority Members**

**Jeff Erickson, Chairman**, is currently owner of Erickson Investment Company, LLC, Manager of Border Plains, LLC, Board Member of the CJ/Schwan Company, and is a partner in and Vice Chairman of the Board of American Bank & Trust. He was previously President and Chief Executive Officer of Great Western Bank. He is currently the Chairman of the South Dakota Banking Commission, Chairman of the Governor's Office of Economic Development Board (REDI), Chairman of the South Dakota Economic Development Finance Authority, and is past Chairman of the South Dakota Community Foundation. He was the Chairman of Governor Dennis Daugaard's Transition Team (2010). He has also served as Vice Chairman of the South Dakota Ellsworth Development Authority, Chairman of Focus Watertown and the Watertown Development Company and also has served as the President of the Watertown Area Chamber of Commerce and as a Board Member of the Sioux Falls Development Foundation. A graduate of Northern State University in Aberdeen, South Dakota, in 2008 he was named "Distinguished Alumni". In addition, Jeff is a graduate of the Pacific Coast Banking School at the University of Washington in Seattle, Washington; and is a graduate of the University of Iowa Executive Development Program in Iowa City, Iowa. Mr. Erickson has worked in the financial services industry for 40 years. He has been married to his wife, Linda, for 42 years and has four children and 12 grandchildren. In addition to enjoying time spent with his family, he enjoys sharing sporting events and pheasant hunting with friends and family. He and his family believe in giving back to the communities they live in by volunteering both time and money to worthwhile causes.

**Don Kettering, Vice-Chairman** is a South Dakota born, farm-raised, Brentford High School, Northern State College (BA) and South Dakota State University (MA) graduate. He trained in the United States Army and has worked in agricultural banking for the past 39 years. Mr. Kettering and his wife have two children and five grandchildren. He has lived and worked in the Yankton community for almost forty years. Mr. Kettering currently serves as a board member for the Economic Development Finance Authority and the Yankton County Commission and has been actively involved in economic development, infrastructure improvements, planning and zoning and the local Boys and Girls Club Board and Club activities. He enjoys hunting, fishing, golf, gardening, and woodworking as pastime activities. Working with community and State organizations that promote growth and opportunities for others has been very gratifying for him.

**Tom Jones** is the previous owner of Jones' Food Centers in Viborg, Lake Andes, Alcester, Springfield, Parker, Vermillion and Missouri Valley, IA. Mr. Jones graduated from Huron College in December 1962 with a degree in Bachelor of Arts and in May of 1969 from South Dakota State University with a Master's Degree in Education Administration. Mr. Jones also was previous owner of Sunny Side Plaza in Hartford, Southeastern Overhead Door, Ltd in Mitchell and Beresford and Dakota Ace Hardware in Viborg. Tom currently serves as a board member for the Economic Development Finance Authority and Board of Economic Development and has previously served as a Viborg City Council Member, Chairman of the Viborg Economic Development Board, 4-H Turner County Horse Leader, Chairman of the South Dakota 4-H Horse Board, Active Money Raiser for Make-A-Wish, South Dakota Sports Hall of Fame Advisory Board, South Dakota Hall of Fame Board Member, South Dakota Rodeo Association Board, United State Team Penning Association Board, National Cutting Horse Association, Masonic Member of Joppa Lodge, El Riad Shrine Member, South Dakota House of Representatives from 2011-2012 and the South Dakota Senate from 2012-13. He also has served as a head and assistant basketball coach at the college and high school level. Mr. Jones has also been named Business Man of the Year, is in the Huron College Hall of Fame, was an All American College Football player, and was Coach of the Year at the college and high school levels. He and his wife Linda have 2 daughters and 5 grandchildren.

**Sharon Casey** is an original member of the Board of Economic Development, appointed by Governor Mickelson. She is a businesswoman, formerly co-owner of Casey Drug and Jewelry and serves as a board member for the Economic Development Finance Authority. Sharon remains active in her local community, including as a board member of the Lake Francis Case Development, a council member and a building committee member of the St.

James Catholic Church, and a member of the Kiwanis Club. She also has served on the board of the South Dakota Art Museum, Employer Support for the Guard Reserve (ESGR), and is a past President of the Chamberlain Chamber of Commerce. Sharon placed foreign exchange students and teachers with Youth for Understanding from 1971 to 1980. During that time they hosted exchange students from Brazil, Yugoslavia, Norway, Philippines, Holland and France. Sharon attended South Dakota State University. Sharon and her husband live in Chamberlain and now enjoy catching up on the activities of their four children, 12 grandchildren and 4 great grandchildren and taking in frequent travels.

**Mike Luken** is a native of Watertown, South Dakota. He has been involved in farming in Northeast South Dakota, custom combining, and reconditioning the former Memorial Hospital to develop affordable housing in the community. He has also started numerous businesses that include a tanning salon, Glacial Lakes Bottling and Marketing, and Express Photo with locations in both Watertown and Sioux Falls. Mr. Luken was also part of the Discount Farm Center and later was hired by ABT to manage the operation. Currently Mr. Luken sells real estate for Hoftiezer Real Estate in Watertown. He is a past chairman of the Board for the Watertown Area Chamber of Commerce, serves on the Lake Area Tech Foundation Board, the Prairie Lakes Healthcare Board of Directors and was appointed to the Watertown Municipal Utilities Board by Mayor Gary Williams. Serving in his third term, Current Mayor Sara Caron also re-appointed Mr. Luken to serve another 5 year term to the Watertown Municipal Utilities Board and is the current President. Mr. Luken is also involved in many other civic and private organizations. He has one daughter, Jennifer, and a son-in-law, Chris Loiseau, and a 15-year-old granddaughter.

**Matt Judson** grew up in Pierre and attended T. F. Riggs High School. He attended USD for one year before finishing his college years at Augustana College, graduating with a double major in Accounting and Business Administration. After returning to Pierre, he worked for both the South Dakota Department of Revenue and a Pierre CPA firm. He started his employment with First National Bank in 1997 as a Commercial Loan Officer and was promoted to Branch President several years ago. He most recently served as a Board Member for Pierre BID #1, and previously served as Treasurer for the South Dakota Development Corporation and as a board member of the Pierre Economic Development Corporation. In 2014 and 2018, he and his wife, Stephanie, who currently serves as President of the South Dakota Community Foundation, were appointed by the Mayor as co-chairs for the City of Pierre's hosting of the Inaugural events for the Governor and other state-wide elected officials.

**Jim Schmidt** has a foot in three worlds; Farming, County Government, and Affordable Housing. Jim holds a Bachelors degree from Augustana University and a Masters Degree from the University of S.D. His work experience beyond the farm includes; public school teacher, school administrator and has served as a Community College President and currently President of Sioux Empire Housing Partnership. Jim's public involvement includes; past president of the Sioux Falls Area Chamber of Commerce, Past President of the SD Associations' of County Officials, currently serving as a member of the Board of Directors for the National Association of County Officials, past chair of the multicultural Board of Directors, past chair of the Glory House Board of Directors and Rehabilitation Center for Drugs and Alcohol and is very active in the Rotary Club having served on the board. Rural Affordable housing has been one of his keen interests earning him the Friend of Affordable Housing award from the SD Housing & Development Authority. He has also been named to the Board of Trustees of the SDML Workers Compensation Fund. Mr. Schmidt is currently chairing two committees for The National Association of County Officials and is currently chairing the committee of the Ag and Rural Affairs. While all these activities have been part of his professional life his farming life has been constant as he continues each year to operate the family farm that was established in 1891. He and his wife Teri have two daughters; Brittany & Brianna, one son Anthony from a previous marriage.

# Loan Portfolio

## Economic Development Finance Authority Activity Loans Approved Fiscal Year 2020

### APEX Fund

COMPANY	APEX FUND PROJECTED JOBS	TOTAL LOAN AMOUNT	PROJECT AMOUNT	COMMUNITY
N/A				

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**FY 2020 Total: 0 loans**

### EDFA Bonds

COMPANY	BOND FUND PROJECTED JOBS	TOTAL LOAN AMOUNT	PROJECT AMOUNT	COMMUNITY
N/A				

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**FY 2020 Total: 0 loans**

**SOUTH DAKOTA ECONOMIC DEVELOPMENT  
FINANCE AUTHORITY**

**AUDIT REPORT**

**Fiscal Year Ended June 30, 2020**



**State of South Dakota  
Department of Legislative Audit**  
427 South Chapelle  
% 500 East Capitol  
Pierre, SD 57501-5070

SOUTH DAKOTA ECONOMIC DEVELOPMENT  
FINANCE AUTHORITY  
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427 SOUTH CHAPELLE  
C/O 500 EAST CAPITOL  
PIERRE, SD 57501-5070  
(605) 773-3595

RUSSELL A. OLSON  
AUDITOR GENERAL

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Honorable Kristi Noem  
Governor of South Dakota

and

Board of Directors  
South Dakota Economic Development Finance Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Economic Development Finance Authority (Authority), a component unit of the State of South Dakota, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated October 9, 2020.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Authority's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Russell A. Olson  
Auditor General

October 9, 2020





427 SOUTH CHAPELLE  
C/O 500 EAST CAPITOL  
PIERRE, SD 57501-5070  
(605) 773-3595

RUSSELL A. OLSON  
AUDITOR GENERAL

## INDEPENDENT AUDITOR'S REPORT

The Honorable Kristi Noem  
Governor of South Dakota

and

Board of Directors  
South Dakota Economic Development Finance Authority

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the South Dakota Economic Development Finance Authority (Authority), a component unit of the State of South Dakota, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of June 30, 2020, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The listing of Economic Development Finance Authority Members and the schedule of Loan Portfolio: Loans Approved Fiscal Year 2020 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 9, 2020 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Authority's internal control over financial reporting and compliance.



Russell A. Olson  
Auditor General

October 9, 2020

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Economic Development Finance Authority's (Authority) annual financial report presents management's discussion and analysis of the Authority's financial performance during the fiscal year ended June 30, 2020. This analysis should be read in conjunction with the Independent Auditor's Report, financial statements, and notes to the financial statements.

### **Financial Analysis**

During the year the Authority received \$810,868 in regularly scheduled pooled loan payments and paid \$838,051 in principal and interest payments on the Series 2013A bonds. Additionally, the Authority received \$142,195 in APEX loan repayments and currently has no debt owed for the APEX loan program. There were no additional APEX or pooled loans issued during the year.

### **Financial Highlights as of June 30, 2020**

- Total assets of the Authority decreased \$1,685,097 (or 9.25%) primarily due to the non-operating grant paid to the Disaster Relief Subfund in the amount of \$1,500,000 and payment of bonds during the year ending June 30, 2020.
- Total liabilities of the Authority decreased by \$409,766 (or 4.59%) primarily due to the decrease in bonds payable for the year ending June 30, 2020.
- No new bond issuances or early redemptions of bonds occurred in the year ending June 30, 2020.

### **Changes in Assets and Liabilities**

	FY 2019	FY 2020	Increase (Decrease)	% Increase (Decrease)
<b>Assets:</b>				
Cash and Cash Equivalents	\$ 2,138,637	\$ 3,889,529	\$ 1,750,892	81.87%
Investments	8,048,527	5,154,219	(2,894,308)	(35.96)
Loans Receivable	8,313,888	7,772,207	(541,681)	(6.52)
Allowance for Uncollectible Loans	(283,367)	(283,367)	0	0.00
<b>Total Assets</b>	<b>18,217,685</b>	<b>16,532,588</b>	<b>(1,685,097)</b>	<b>(9.25)</b>
<b>Liabilities:</b>				
Bonds Payable	405,000	420,000	15,000	3.70
Accrued Interest Payable	108,263	110,140	1,877	1.73
Loan Escrow Payable	853,373	846,730	(6,643)	(0.78)
Noncurrent Bonds Payable	7,555,000	7,135,000	(420,000)	(5.56)
<b>Total Liabilities</b>	<b>8,921,636</b>	<b>8,511,870</b>	<b>(409,766)</b>	<b>(4.59)</b>
Restricted Net Position	5,000,000	5,000,000	0	0.00
Unrestricted Net Position	4,296,049	3,020,718	(1,275,331)	(26.69)
<b>Total Net Position</b>	<b>\$ 9,296,049</b>	<b>\$ 8,020,718</b>	<b>\$ (1,275,331)</b>	<b>(13.72)%</b>

**Change in Net Position**

	<u>FY 2019</u>	<u>FY 2020</u>	<u>Increase (Decrease)</u>	<u>% Increase (Decrease)</u>
<b>Revenues:</b>				
Interest Income on Loans	\$ 460,900	\$ 430,642	\$ (30,258)	(6.56)%
Investment Income	<u>299,260</u>	<u>274,097</u>	<u>(25,163)</u>	<u>(8.41)</u>
Total Revenues	<u>760,160</u>	<u>704,739</u>	<u>(55,421)</u>	<u>(7.29)</u>
<b>Expenses:</b>				
Interest Expense	442,308	429,887	(12,421)	(2.81)
Contractual Services	42,775	50,183	7,408	17.32
Grant Expense	<u>0</u>	<u>1,500,000</u>	<u>1,500,000</u>	<u>NA</u>
Total Expenses	<u>485,083</u>	<u>1,980,070</u>	<u>1,494,987</u>	<u>308.19</u>
 Change in Net Position	 <u>\$ 275,077</u>	 <u>\$ (1,275,331)</u>	 <u>\$ (1,550,408)</u>	 <u>(563.63)%</u>

- The related decreases to the balances in loans receivable and debt outstanding resulted in the associated decreases to interest income on loans and interest expense.

**Debt Administration:**

- The Authority did not issue any tax-exempt bonds during fiscal year 2020.
- Outstanding bonds payable bear interest at rates ranging from 4.00% to 5.80% as of June 30, 2020. \$405,000 of regularly scheduled bonds was redeemed during fiscal year 2020.
- The Authority's bonds are rated AA by Standard and Poor's as of June 30, 2020.
- More detailed information about the Authority's debt can be found in Note 4, Long-Term Debt.

This report is presented to provide additional information regarding the operations of the Authority and to meet the requirements of GASB No. 34.

**SOUTH DAKOTA ECONOMIC DEVELOPMENT  
FINANCE AUTHORITY  
STATEMENT OF NET POSITION  
June 30, 2020**

**Assets**

Current Assets:

Cash and Cash Equivalents (Note 2)	\$ 1,287,868
Restricted Cash & Cash Equivalents (Note 2)	2,601,662
Total Cash and Cash Equivalents	3,889,530

Investments (Note 2)	480,613
Restricted Investments (Note 2)	2,536,989
Investment Interest Receivable	27,517
Loan Interest Receivable	37,787
Loans Receivable (Note 3)	661,027
Total Current Assets	3,743,933

Noncurrent Assets:

Investments (Note 2)	1,405,541
Loans Receivable (Net of Allowance for Loan Loss) (Note 3)	6,790,025
Restricted Investments (Note 2)	703,559
Total Noncurrent Assets	8,899,125

<b>Total Assets</b>	<b>16,532,588</b>
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**Liabilities**

Current Liabilities:

Accounts Payable	5,041
Accrued Interest Payable	105,099
Bonds Payable (Note 4)	420,000
Total Current Liabilities	530,140

Noncurrent Liabilities:

Loan Escrow Payable	846,730
Bonds Payable (Note 4)	7,135,000
Total Noncurrent Liabilities	7,981,730

<b>Total Liabilities</b>	<b>8,511,870</b>
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**Net Position**

Restricted for Debt Service (Note 1.H.)	5,000,000
Unrestricted	3,020,718
	3,020,718

<b>Total Net Position</b>	<b>\$ 8,020,718</b>
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The notes to the financial statements are an integral part of this statement.

**SOUTH DAKOTA ECONOMIC DEVELOPMENT  
FINANCE AUTHORITY  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
For the Fiscal Year Ended June 30, 2020**

<b>Operating Revenue:</b>	
Interest Income on Loans	\$ 430,642
Total Operating Revenue	<u>430,642</u>
<b>Operating Expenses:</b>	
Contractual Services	50,183
Interest Expense	429,887
Total Operating Expenses	<u>480,070</u>
Operating Income (Loss)	(49,428)
<b>Nonoperating Revenue (Expense):</b>	
Investment Income	274,097
Grant Expense (Note 1.M.)	<u>(1,500,000)</u>
Total Nonoperating Revenue (Expense)	<u>(1,225,903)</u>
Change in Net Position	(1,275,331)
Net Position at the Beginning of the Year	<u>9,296,049</u>
<b>Net Position at End of Year</b>	<u><u>\$ 8,020,718</u></u>

The notes to the financial statements are an integral part of this statement.

**SOUTH DAKOTA ECONOMIC DEVELOPMENT  
FINANCE AUTHORITY  
STATEMENT OF CASH FLOWS  
For the Fiscal Year Ended June 30, 2020**

**Cash Flows from Operating Activities:**

Receipts for Pooled Loan Repayments	\$ 810,868	
Receipts for APEX Loan Repayments	142,195	
Payments for Contractual Services	(45,142)	
Other Receipts	14,293	
Net Cash Provided by Operating Activities		922,214

**Cash Flows from Noncapital Financing Activities:**

Principal Paid on Revenue Bonds	(405,000)	
Interest Payments on Loans, Bonds and Notes	(433,051)	
Grant Expense	(1,500,000)	
Net Cash Used by Noncapital Financing Activities		(2,338,051)

**Cash Flows from Investing Activities:**

Proceeds from Sales and Maturities of Investment Securities	4,106,607	
Investment Income	208,410	
Purchase of Investment Securities	(1,148,287)	
Net Cash Provided by Investing Activities		3,166,730

Net Increase in Cash and Cash Equivalents During the Fiscal Year		1,750,893
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Cash and Cash Equivalents at Beginning of Year		2,138,637
Cash and Cash Equivalents at End of Year		\$ 3,889,530

**Reconciliation of Operating Income to Net Cash  
Provided (Used) by Operating Activities**

Operating Income (Loss)		\$ (49,428)
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**Adjustments to Reconcile Operating Income  
to Net Cash Provided by Operating Activities**

Interest Expense	429,888	
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**Decrease/(Increase) in Assets:**

Loan Interest Receivable	(1,745)	
Loans Receivable	543,426	

**Increase/(Decrease) in Liabilities:**

Accounts Payable	5,041	
Loan Escrow Payable	(4,968)	
Total Adjustments		971,642
Net Cash Provided by Operating Activities		\$ 922,214

The notes to the financial statements are an integral part of this statement.

**SOUTH DAKOTA ECONOMIC DEVELOPMENT  
FINANCE AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS  
June 30, 2020**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

A. Authorizing Legislation

Executive Order 87-1 established the South Dakota Economic Development Finance Authority (Authority). The Authority was established for the purpose of making loans to businesses for the acquisition and construction of land, buildings, machinery, and equipment to spawn economic growth. The Authority is authorized by South Dakota Codified Law to issue negotiable notes and bonds in such principal amounts as it determines necessary to provide sufficient funds for achieving any of its corporate purposes. The total outstanding amount of such notes and bonds shall not exceed three hundred million dollars at any time. No obligation issued by the Authority shall constitute debt or liability or obligation of the State of South Dakota or any political subdivision or a pledge of the faith and credit of the State or any political subdivision. Because the State of South Dakota is able to impose its will over the Authority, but does not meet any of GASB's criteria for blending, it is considered a discretely presented component unit of the State. The Authority is a business-type activity component unit of the State of South Dakota and, as such, the accompanying financial statements are included in the Comprehensive Annual Financial Report of the State of South Dakota.

B. Fund Accounting

The Authority is accounted for as an enterprise fund. Enterprise funds are used to account for activities for which a fee is charged to external users for goods or services. This fund type is also used when the activity is financed with debt that is secured by a pledge of the net revenues from fees.

C. Basis of Accounting

The Authority is reported on the accrual basis of accounting. Revenue is recognized in the accounting period in which it is earned and expenses are recognized when they are incurred.

D. Cash and Cash Equivalents

This account includes cash and investments with original maturities of ninety days or less. Cash and cash equivalents reported in the Statement of Cash Flows represent all investments with an original maturity of ninety days or less.

E. Investments

Investments are reported at fair value. Unrealized gains and losses due to fluctuations in market value are included in investment income.



#### F. Loan Escrow Payable

All bond issues require that 10 percent of the original principal amount of the bond or the largest principal and interest payment for any one year be deposited into the Loan Escrow Payable. Amounts accumulating in excess of the Loan Escrow Payable requirements are applied toward borrower principal and interest payments.

#### G. Net Position

Net Position is classified in the following three components:

- Net investment in capital assets – This component consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any debt that is attributable to the acquisition, construction or improvement of those assets.
- Restricted – Consists of net position with constraints placed on their use by (1) bond indentures and (2) law through enabling legislation.
- Unrestricted – Consists of net position that does not meet the definition of net investments in capital assets or restricted.

#### H. Restricted Net Position

The bond indentures provide that certain reserve accounts be established. The reserve accounts, as of June 30, 2020, are comprised of restricted net position as follows:

Capital Reserve Account    \$    5,000,000

The pooled bond issues require amounts to be deposited into the Capital Reserve Account. The money on deposit in the Capital Reserve Account is irrevocably pledged to the payment of all outstanding bonds and interest, only when and to the extent that other moneys are not available. The amount on deposit in the Capital Reserve Account must be equal to at least 12.5 percent of the related bond principal outstanding. Amounts in excess of the reserve requirements may be transferred and used for other purposes.

#### I. Conduit Debt Obligations

The Authority issues pooled and stand alone bond issues. A pooled bond issue is secured by the Authority's Capital Reserve Account. A stand alone issue is based solely on the credit of the borrower and the Authority acts only as a conduit to the financing.

Conduit debt obligations are certain limited-obligation revenue bonds, certificates of participation, or similar debt instruments issued by an entity for the express purpose of providing capital financing for a specific third party that is not a part of the issuer's financial reporting entity. The Authority has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf they are issued and the debt is not included in the accompanying financial statements. As of June 30, 2020, the Authority had no stand-alone bond principal outstanding.

#### J. Restricted Resources

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, and then unrestricted resources as they are needed.

K. Revenue and Expense Recognition

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering items in connection with an enterprise fund’s principal ongoing operations. The Authority records all revenues derived from interest on loans as operating revenues since these revenues are generated from the Authority’s daily operations needed to carry out its purpose. Operating expenses include interest expense, grants and subsidies, and contractual service expenses related to the administration of the Authority’s programs.

L. Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities. Actual results could differ from those estimates.

M. Nonoperating Grant Expense

During the 2020 legislative session, the legislature designated \$1,500,000 APEX Program funds for the Disaster Relief Subfund.

**2. CASH AND INVESTMENTS**

Under the terms of the General Bond resolution of the 2013A pooled bond issue, the Authority is generally restricted to investments in direct obligations of the federal government and of any agency or instrumentality of the United States of America; debt obligation guaranteed by the federal government; bank instruments collateralized by debt obligations guaranteed by the federal government; and shares of an investment company whose investments are in debt obligations guaranteed by the federal government. The funds associated with the 2013A pooled bond issue can also be invested in notes, bonds, or indentures issued by a corporation organized under the laws of one of the states of the United States of America, provided they are rated in one of the two highest rating categories.

*Restricted and Unrestricted Cash and Investments:*

A portion of the total reported cash and investments are restricted resources set aside to subsidize potential deficiencies from the enterprise fund’s operation that could adversely affect debt services payments. Cash and investments are broken down as follows:

	<u>Fair Value</u>
Unrestricted Cash and Investments	\$ 3,174,022
Restricted Cash and Investments – Capital	
Reserve Account and Loan Reserve Accounts	<u>5,842,210</u>
Total Cash and Investments	<u>\$ 9,016,232</u>

*Custodial Credit Risk:*

The custodial credit risk for deposits and investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value on investment securities and deposits that are in the possession of an outside party. The Authority does not have a policy in place for custodial credit risk. Investments securities

totaling \$3,846,837 were uninsured and unregistered, with securities held by the counterparty or by its trust department or agent, but not in the Authority's name.

*Interest Rate Risk:*

The Authority limits the maturities of investments for its restricted accounts (all accounts other than the General Account) to terms of two years or less from the date of investment. As of June 30, 2020, the Authority had the following investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>	
		<u>Less Than 1</u>	<u>1-5</u>
U.S. Treasury Note	\$ 433,615	\$ 402,552	\$ 31,063
Bonds	453,435	70,655	382,780
Certificates of Deposit	4,239,652	2,544,395	1,695,257
<b>Total</b>	<b>\$ 5,126,702</b>	<b>\$ 3,017,602</b>	<b>\$ 2,109,100</b>

*Credit Risk:*

The Investment Management Policy of the Authority limits investments in Corporate Bonds to those rated in either of the two highest rating categories by either Moody's Investors Service or Standard & Poor's Corporation.

As of June 30, 2020, the Authority had the following investments, excluding those issued by or explicitly guaranteed by the U.S. Government or insured by FDIC, which are not considered to have credit risk.

<u>Rating</u>	<u>Fair Value</u>
AA+	\$ 388,330
AAA	107,578
	<u>\$ 495,908</u>

*Concentration of Credit Risk:*

Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The Authority does not have a policy on concentration of credit risk. The Authority does not have any concentration of credit risk, excluding any government issues.

The Authority's policy permits the maximum portfolio exposure to permitted investments as follows:

	<u>Restricted Account Portfolio Exposure</u>		<u>Unrestricted Account Portfolio Exposure</u>	
	<u>Total</u>	<u>Individual</u>	<u>Total</u>	<u>Individual</u>
U.S. Governments	100%	100%	100%	100%
U.S. Agencies	100%	100%	100%	100%
Repurchase Agreements	50%	25%	50%	25%
Corporate Bonds	0%	0%	50%	10%
Municipal Bonds	0%	0%	50%	10%
Certificates of Deposit	100%	100%	100%	100%
Money Market Funds	25%	25%	25%	25%

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

First National Bank (FNB), the trustee for the pooled loan program resigned in September 2019. A new trustee, US Bank, was engaged, and assets were transferred to the new trustee on September 16, 2019.

US Bank, which serves as trustee, uses a pricing service, FT Interactive, to value investments. FT Interactive uses market approach pricing which utilizes models and pricing systems as well as mathematical tools and pricing analyst judgment. All EDFA investments are priced by this service which is not quoted prices in an active market, by rather significant other observable inputs; therefore, the investments are categorized as Level 2.

### 3. LOANS RECEIVABLE

Change in loans receivable for the year ending June 30, 2020 consisted of the following:

Beginning Balance	\$ 8,277,845
Pooled Loans Principal Payments	(408,750)
APEX Program Loan Principal Payments	<u>(134,676)</u>
Loans Receivable – Before Allowance	7,734,419
Allowance for Loan Loss applicable to the Pooled Loan Program	(220,276)
to the APEX Loan Program	<u>(63,091)</u>
TOTAL LOANS RECEIVABLE – Net of Allowance	<u>\$ 7,451,052</u>

The Allowance for Loan Loss applicable to the Pooled Loans is greater than the 1% required for the year ending June 30, 2020. The pooled loan associated with the 2013A bond issuance has an ending balance of \$7,450,000 before allowance.

### 4. LONG-TERM DEBT

Tax exempt debt in the form of revenue bonds was issued by the Authority. The following represents the changes in revenue bonds for the pooled bond program as of June 30, 2020:

Beginning Balance	\$ 7,960,000
Bonds Retired	<u>(405,000)</u>
Ending Balance	<u>\$ 7,555,000</u>
Due Within One Year	<u>\$ 420,000</u>

The following are the revenue bonds outstanding for the pooled bond program at June 30, 2020:

<u>Issue</u>	<u>Interest Rate</u>	<u>Maturity Through</u>	<u>Principal Balance</u>
Series 2013A			
Serial Bonds	4.00%	2021	\$ 420,000
Term Bonds	4.65-5.80%	2033	7,135,000
			<u>\$ 7,555,000</u>

The following is a schedule of future bond payments and future interest payments remaining at June 30, 2020:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Principal and Interest</u>
2021	\$ 420,000	\$ 420,395	\$ 840,395
2022	435,000	403,595	838,595
2023	455,000	383,368	838,368
2024	480,000	362,210	842,210
2025	505,000	334,370	839,370
2026-2030	3,005,000	1,196,540	4,201,540
2031-2033	2,255,000	266,510	2,521,510
Total	<u>\$ 7,555,000</u>	<u>\$ 3,366,988</u>	<u>\$ 10,921,988</u>

## 5. PUBLIC ENTITY POOL FOR LIABILITY

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority participates in the various programs administered by the State of South Dakota. These risk management programs are funded through assessments charged to participating entities. The risk management program includes coverage for risks associated with automobile liability and general tort liability (including public officials' errors and omissions liability, medical malpractice liability, law enforcement liability, and products liability) through the State's Public Entity Pool for Liability Fund. Financial information relative to the self-insurance funds administered by the State is presented in the State of South Dakota Comprehensive Annual Financial Report.

## 6. SUBSEQUENT EVENT

Through Senate Bill 45 in the 2020 South Dakota legislative session, the Value Added Finance Authority was abolished and all duties and responsibilities related to the nutrient management bond program, the agribusiness bond program, the beginning farmer bond program and the value-added agriculture agribusiness relending program were transferred to the Economic Development Finance Authority. Duties and responsibilities related to the value-added agriculture subfund were transferred to the Board of Economic Development.

## **7. CONTINGENCIES**

During 2020, the world-wide coronavirus pandemic impacted national and global economies. The Authority's programs and services have not been materially interrupted. However, the pandemic is an ongoing situation. The Authority is presently working to assess the economic and social effects of the pandemic and the impact it will have on Authority, but as of the issuance date of these financial statements, the Authority cannot predict what effect the continuation of the pandemic could have on the Authority, its programs and its loan collectability in the future.

# SOUTH DAKOTA

GOVERNOR'S OFFICE OF ECONOMIC DEVELOPMENT

711 EAST WELLS AVENUE, PIERRE, SOUTH DAKOTA 57501

605-773-GOED • [SDGOED.COM](http://SDGOED.COM)