

Court Resource Homes
Subgrant Application
 Title II Formula Grant
South Dakota Department of Corrections
APPLICATION DUE: June 7, 2024

Applicants with original signatures must be **submitted and received** by the Department of Corrections by the close of business on **June 7, 2024**. Faxed and emailed applications will not be accepted. Submit complete applications to:

John Stewart
Department of Corrections
3200 East Highway 34
Pierre, SD 57501-5070

Funding under this application is non-competitive and not guaranteed to each applicant. The application narrative and budget must be approved by both the SD Department of Corrections and the Council of Juvenile Services. If approved, the application content will be presented to the Office of Juvenile Justice and Delinquency Prevention for their approval of any addition of program purpose areas that may be needed to support the approved plan.

SECTION 1. APPLICANT INFORMATION

Applicant: Brown County		
Address: 25 Market Street		
City/State/Zip: Aberdeen, SD 57401		Phone:(605)626-7110 Fax:(605)626-4010
Email: Lynn.Heupel@browncounty.sd.gov	Federal Employer or Payee Identification Number (FEIN): 46-6000011	
Project Director Name: Kelsi Vinger		Title: Diversion Coordinator
Agency: Brown County State's Attorney Office		Address: 22 Court Street Suite 2
City/State/Zip: Aberdeen, SD 57401		Phone:(605)626-7130 Fax: (605)626-7132
Email: Kelsi.Vinger@browncounty.sd.gov		
Please indicate the name of the service(s) implemented: Licensed Court Resource Home		
Project Title:	Brown County Court Resource Home	
Requested Project Period:	July 1, 2024 – June 30, 2025	

SECTION 2. PROJECT BUDGET

The Council of Juvenile Services will award or not award funding based the extent to which program design addresses a recognized need and whether the proposal is financially responsible and efficient. Funds will be paid through a reimbursement process for items specifically outlined and approved in the application.

Applicants may apply for up to \$30,000.00.

Non-supplanting Requirements: Funds or other resources of the applicant normally devoted to programs and activities designed to meet the needs of criminal justice will not be diminished in any way as a result of a grant award of federal funds. The project for which assistance is being requested will be in addition to, and not a substitute for, criminal justice services previously provided without federal assistance.

A. Personnel	TOTAL
Coordinator's Salary Stipend	\$8,000
<i>Employee Fringe Benefits</i>	
TOTAL	\$8,000
B. Contracted Services	TOTAL
Home Study + Travel Expenses	\$6,500
Monthly Monitoring Services to Lutheran Social Services (LSS)	\$3,000
TOTAL	\$9,500
C. Travel and Per Diem	TOTAL
CRH Family to Travel to Meet other CRH	\$400
TOTAL	\$400
D. Equipment	TOTAL
TOTAL	\$
E. Operating Expenses	TOTAL
Recruitment Incentive	\$500
On Call Stipend (\$100 week x 50 weeks)	\$5,000
Youth in placement with CRH (12 x \$550)	\$6,600
TOTAL	\$12,100
Total Project Budget -- Combined totals for all columns	\$30,000

NOTE: If there is a change in the above budget, programs will need to request an amendment to their budget. All amendments must be requested in writing **prior to the expenditure of funds.**

SECTION 3. BUDGET NARRATIVE

In the space provided, explain the relationship between budgeted items listed in Section 2 and project activities. Include information (data and criteria) as to how you arrived at budget estimates. Discuss all items by category and in full.

Personnel Narrative - Explain how the compensation and expenses were calculated, duties of the position, and any other information about personnel of the project. If proposed funding covers more than one position, you must identify the duties and estimated percent of time for duties that directly relate to the successful implementation of the program(s).

Position #1: **JDAI/Diversion Coordinator**

Justification for the position :

<p>If the position is existing staff, explain how duties associated with this award are outside the current scope of their position and a provide a plan explaining how all duties associated with the position will continue to be provided and funded during this award:</p>	<p>The existing coordinator will work with the existing JDAI collaborative to recruit a family for the Court Resource Home (CRH). The coordinator will also act as a liaison between the family and LSS to ensure the home study and training is completed to obtain appropriate licensure. Once licensed, the coordinator will identify appropriate placements for the CRH and coordinate seamless transitions both into and out of the CRH.</p>
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Personnel Responsibilities & Duties <i>(must directly relate to the implementation of the program)</i>	Estimated % Time
1. Recruit potential foster families and provide information to ensure they are an appropriate fit.	30
2. Coordinate between LSS and the family to help obtain appropriate licensure and training.	40
3. Refer appropriate youth to the foster family and coordinate services.	30
4.	

Wage/Salary:	\$8,000
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Benefits:	
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Position #2:

Justification for the position :

<p>If the position is existing staff, explain how duties associated with this award are outside the current scope of their position and a provide a plan explaining how all duties associated with the position will continue to be provided and funded during this award:</p>	
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Personnel Responsibilities & Duties <i>(must directly relate to the implementation of the program)</i>	Estimated % Time
1.	
2.	
3.	
4.	

Wage/Salary:	
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Benefits:	
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Please attach additional sheets for more than 2 positions
SECTION 3. BUDGET NARRATIVE CONTINUED

Contracted Services Narrative - Explain the consultant fees, consultant expenses, contracted services, the cost per service/per youth being served, how the cost for services was calculated, and the process that would be or has been conducted to select the consultant. **Contracted services fees cannot exceed \$650 per day.**

Consultant #1:	Lutheran Social Services
Consultant Fees:	Home Study - \$5,000 Monthly Monitoring Fees - \$250/month x 12 months = \$3,000 Mileage, Per Diem, Lodging - \$1,500
Contracted Service:	Licensing and Monthly Monitoring
Selection Process:	

Consultant #2:	
Consultant Fees:	
Contracted Service:	
Selection Process:	

Travel and Per Diem Narrative – Explain the calculation of travel costs for travel **outside the home jurisdiction**, (travel **must be calculated at current state rates** (\$0.42 per mile and \$32 per diem)), how the expenses are directly related to the implementation of the project, and if out-of-state travel is anticipated, give particulars (i.e., location, state, dates, purpose, cost).

Purpose of Travel:	Family to Travel to Mitchell or Watertown to meet with existing CRH family
	$196 \times \$0.51 = \100 $2 \times \$32.00 = \64

Purpose of Travel:	
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Equipment and Operating Expenses Narrative – Explain the supplies and equipment costs directly related to the implementation of the program or project. You must be specific regarding the items in which you intend to use federal funding. For example, a budget item of “office expenses” will not be accepted as these items must be detailed. You need to identify what you anticipate for office expenses and list each item and the estimated costs. Items not specifically outlined will not be eligible for reimbursement.

Equipment – List nonexpendable items that are to be purchased and show how you calculated these costs. Nonexpendable equipment is tangible property having a useful life of more than 2 years.

Operating Expenses – List items by type (office supplies, postage, training materials, copying paper, and expendable equipment) and show how you calculated these costs. Generally, supplies include any materials that are expendable or consumed during the course of the project.

Recruitment Incentive - \$500
Stipend to be paid to the family for being on-call to take youth - \$100/week for 50 weeks out of the year.
Payment to Court Resource Home family for housing youth in their home - \$550 per 7 days youth is in the home x 12 youth.

SECTION 4. APPLICATION NARRATIVE

A. PROJECT ABSTRACT AND DEMONSTRATION OF NEED

Brown County is seeking the continuation of grant funding to expand on the existing continuum of alternatives to detention. Funds would be utilized to recruit a family to be our Court Resource Home (CRH). This will be the third year that we have applied for funding for this specific project. The past two fiscal years, we have had a family begin the licensure process but discontinue prior to completion. Although the past two years have resulted in minimal expenses being drawn out of the grant and unsuccessful attempts to create a CRH in Brown County, we would appreciate the opportunity to continue to develop this alternative.

In 2023, there were 7 youth that we identified as potentially benefitting from an alternative to detention. Unfortunately, these youth had their Risk Assessment Instrument's (RAI's) overridden and they were unnecessarily held in secure detention.

There is a group care facility for juveniles located in Aberdeen that reports they are willing to accept appropriate youth for a shelter care setting. However, in calendar year 2023, they could not accept any youth we referred to their programming for various reasons, not limited to, but including, conflicts of interest, belief that the youth needed a higher level of care, and inability due to their census at that time. With that said, there is not a viable option accessible to us to provide short-term, non-secure, placements available to youth that are unable to go home. Geographically, we are distantly located from a brick-and-mortar facility that accommodates such youth. Though we cannot support facility in Aberdeen, our youth should not be refused the opportunity. A CRH would be a way to accommodate the on-call style of need for this problem.

B. COMMUNITY READINESS

This project has been ongoing for two years with no significant progress made. The Juvenile Detention Alternative Initiative Collaborative has been encouraged to continue to share the need for this project, among their social circles. The 5th Judicial Circuit recently had a new Judge appointed and she is presiding over juvenile matters in Brown County. Judge understands the importance of having a non-secure, short-term placement for youth, and how beneficial this would be to our local juvenile justice system. She has provided additional contacts in the recruitment efforts.

As mentioned previously, Brown County has recruited two families for the Court Resource Home project, but neither completed the licensure process. We are aware of the foster care crisis in South Dakota, and it has proven to be a barrier to successfully lifting this project off the ground.

Although the school system would not directly benefit from this project, the Aberdeen School District employs the teacher for the Juvenile Detention Center. When a youth is brought into secure detention, the process to continue education is not a seamless transition. It is more difficult for one teacher to provide specific instruction to youth in custody who are likely at different schools or in different grades. Additionally, assignments and lessons are not provided to the youth in real-time, allowing for some delay. However, if a youth were able to stay in the community, they could return to their school the following day and resume with their schedule uninterrupted.

Fortunately, as Codington and Davison Counties have successfully recruited families, they have been developing the policies and procedures that would be shared with Brown County when we are ready for the next phase.

C. ALIGNMENT WITH SOUTH DAKOTA JDAI IMPLEMENTATION

The Court Resource Home project aligns with the eight core strategies of the Juvenile Detention Alternative Initiative (JDAI). As evidenced through research, it is best practice to serve individuals in the least restrictive setting. Such research warns that if low risk youth are over supervised and

placed in secure settings, with higher risk peers, they are learning worse behaviors and criminal thinking strategies. This in turn increases our recidivism rate, therefore decreasing our public safety. This project will also provide an opportunity to educate the community on the topic that locking children in secure detention cannot be the solution.

In 2023, the Brown County RAI override rate was 38.9%. Through education and policy change, this is a substantial decrease from 2019, when comparatively the override percentages were 69%.

Breaking Brown County numbers down further, there were 58 RAI's overrode up. 43% of those were youth of color (15 Native American, 8 Hispanic, and 2 African American) and 65.5% were males. The work to reduce racial, ethnic, and gender disparities continues, but having another alternative to detention could decrease the overrepresentation of these populations. This grant opportunity could help us reduce our override rate and work to decrease our disparities.

D. STRATEGY FOR IMPLEMENTATION AND SUSTAINABILITY

- I. The coordinator has already done a radio interview, Dakota News Now news story, and newspaper article in the Aberdeen Insider to draw attention to the project. However, efforts will be made to see if the stories could be run again.
- II. By October 1st, 2024, the coordinator will meet with five faith-based organizations to provide information for further recruitment.
- III. Work in conjunction with Lutheran Social Services to assist family in obtaining appropriate licensure for recruited family.
- IV. Provide relevant juvenile justice trainings on an ongoing basis after a family is recruited and engaging in the process.
- V. The coordinator will act as a liaison between the courts, family, and court resource home to ensure there is a seamless transition upon entry and departure from the CRH.
- VI. Track data to ensure the program is efficient and effective.

- VII. Manage grant budget to ensure payments and reimbursements are done so in a timely manner.
- VIII. Identify gaps in services to address in future project years.
- IX. Complete cost benefit analysis to pair with data tracking to ensure youth are successful and the project remains affordable for the county.

E. PROJECT PERFORMANCE MEASURES AND EVALUATION

Law enforcement officials will call the Brown County Juvenile Detention Center to complete a Risk Assessment Instrument for youth that are potential candidates for court resource homes. All pertinent data will be entered in the Juvenile Risk Assessment Instrument database through the Unified Judicial System. This data can be extracted via PDF or Excel to disaggregate and report accordingly.

If a youth qualifies for placement in the CRH, the intake staff in conjunction with the diversion coordinator will work to transition the youth into care of the licensed family. Upon release from the CRH, the coordinator will track data such as length of stay, type of completion, and where the youth was released to upon exiting the CRH. Data collected from prior years tells us that the Brown County would utilize this alternative once every month or two. The number of youth that would enter this program would be an attainable number of youth to track post release.

F. DESCRIPTION OF PROGRAM GEOGRAPHIC BOUNDARIES

The Court Resource Home project will serve youth and families in urban and rural Brown County. According to the 2020 census, the population of Brown County is 38,301. The Kids Count data center estimates that in 2022, there were approximately 4,212 youth that are aged 10-17 that reside in Brown County.

G: TARGET POPULATION

Provide an overview of the participants eligible for participation through using the table below.

Target Population Details (Place an "X" in the box to the left of all those that apply)							
Race(s):		Offender Type(s):			Geography:		
X	American Indian/Alaskan Native	X	At-Risk Population (no prior offense)		X	Rural	
X	Asian	X	First Time Offenders		X	Suburban	
X	Black/African American	X	Repeat Offenders		X	Tribal	
X	Hispanic or Latino (of any race)		Sex Offenders		X	Urban	
X	Other Race	X	Status Offenders		Age:		
X	White/Caucasian		Violent Offenders		X	Under 11	
Sex:		Referral Source:			X	12-13	
X	Female		School	X	Court System		X
X	Male	X	State's Attorney		X	Other: JDAI Coordinator_____	
					X	14-15	
					X	16 -18	

SECTION 5: CONFLICTS OF INTEREST, SPECIAL CONDITIONS AND ASSURANCES

Council of Juvenile Services Conflict of Interest Identification

Please identify which Council of Juvenile Services Members, if any, appear to have a conflict of interest with your application and provide a brief narrative explaining the potential conflict of interest.

A council member derives a direct benefit from the contract if one or more of the following is true of the member, the member's spouse, or a person with whom the member lives with and commingles assets:

- 1) Has a five percent ownership or other interest in an entity that is a party to the contract;
- 2) Derives income, compensation or commission directly from the contract or from the entity that is a party to the contract;
- 3) Acquires property under the contract; or
- 4) Serves on the board of directors of an entity (including a nonprofit) that derives income or commission directly from the contract or acquires property under the contract.

"Direct benefit" does not include gain from a contract based solely on the value of a council member's investment in an entity that is a party to the contract, if that investment represents less than a five percent ownership in the entity. It also does not apply to contracts or transactions where the council member only benefits from an act of the Council of Juvenile Services that has general application, such as a decision by the Council of Juvenile Services to increase or decrease a fee that many South Dakotans pay.

List Current Members

Beth O'Toole, Chair and Professor at the University of Sioux Falls;

Sara McGregor-Okroi, Vice-Chair and Director of Aliive-Roberts County.

Dadra Avery, School Counselor at Sturgis Brown High School;

Judge Tami Bern, First Judicial Circuit Judge;

Eric Anderson, Department of Corrections Juvenile Corrections Supervisor;

Kim Cournoyer, Service Provider at Great Plains Psychological Associates;

Charles Frieberg, Director of Trial Court Services;

Melanie Boetel, Department of Social Services Behavioral Health Services Director;

Daniel Hagggar, Minnehaha County States Attorney;

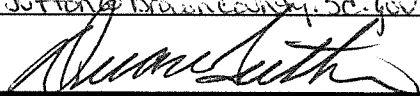
Cindy Heiberger, Former Minnehaha County Commissioner;

SECTION 6. SIGNATURES


The officials who certify this document agree to adhere to all terms and conditions relating to this application. Duplication of responsibilities by one individual for any position listed below is NOT acceptable.

Original Signatures are Required


County Commission Chair

Name	Doane Sutton	Title	Commission Chairman		
Address	25 Market St.	City/State/Zip	Aberdeen, SD 57401		
E-mail	Doane.Sutton@browncounty.sd.gov	Phone	605-626-7115	Fax	605-626-4010
Signature			Date	5-28-2024	

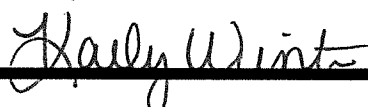
B. Project Director

Name	Kelsi Vinger	Title	Diversion/JDAI Coordinator		
Address	22 Court Street Suite 2	City/State/Zip	Aberdeen, SD 57401		
E-mail	Kelsi.Vinger@browncounty.sd.gov	Phone	(605) 626-7130	Fax	(605) 626-7132
Signature			Date	5/17/2024	

C. Financial Officer

Name	Lynn Heupel	Title	County Auditor		
Address	25 Market St., Ste 1	City/State/Zip	Aberdeen, SD 57401		
E-mail	Lynn.Heupel@browncounty.sd.gov	Phone	605-626-7110	Fax	605-626-4010
Signature			Date	5-28-2024	

D. Other Official

Name	Karly Winter	Title	State's Attorney		
Address	22 Court St., suite 2	City/State/Zip	Aberdeen, SD 57401		
E-mail	Karly.winter@browncounty.sd.gov	Phone	605-626-7130	Fax	605-626-7132
Signature			Date	5/30/2024	

SECTION 7. ATTACHMENTS

Description of Attachments – Identify and describe the significance of all additional materials you include as attachments. Please limit additional materials to items such as program effectiveness documentation; pertinent letters of support or commitment; research documentation; resource documentation; and any other materials. Attach all additional documents following this page.

Attachment 1
Letter of Support – Karly Winter, Brown County State’s Attorney
Attachment 2
Letter of Support – Circuit Court Judge Julie Dvorak
Attachment 3
Risk Assessment Instrument Breakdown of Actual vs. Indicated Results
Attachment 4
Attachment 5
Attachment 6

ENCLOSE RELEVANT ATTACHMENTS AFTER THIS PAGE

STATE OF SOUTH DAKOTA
BROWN COUNTY



OFFICE OF THE STATE'S ATTORNEY

BROWN COUNTY COURTHOUSE
22 COURT STREET
ABERDEEN, SD 57401
(605) 626-7130
Fax# (605) 626-7132

May 17, 2024

South Dakota Council for Juvenile Services
3400 East Highway 34
Pierre, SD 57501

RE: Brown County Court Resource Home Pilot Sub-Grant Application

Dear Council Members,

I am writing in support of the Court Resource Home grant that Brown County has applied for. As a rural county, we lack many of the resources that larger, more-populous counties have for alternatives to juvenile detention, however this does not mean that we do not have a need for such alternatives. Aberdeen is located distantly from any brick-and-mortar shelter care facilities, and we do not have the resources to build and staff one of our own. We recognize, however, that the youth that come into our system should be afforded the opportunity to be placed in the least restrictive setting that is appropriate for them. Our data shows that these lower-level youth are either being detained in our juvenile detention center, or released to a potentially dangerous situation simply because that is the only option we have available.

We believe that the Court Resource Home is an affordable alternative solution that is in the juvenile's best interest, while also keeping the community safe.

As the Brown County State's Attorney, please accept this letter declaring my support of the Court Resource Home project in Brown County. We are greatly appreciative of your continued assistance with this project.

Sincerely,

Karly Winter
Brown County State's Attorney



STATE OF SOUTH DAKOTA



FIFTH JUDICIAL CIRCUIT

PRESIDING JUDGE

Gregg C. Magera

CIRCUIT JUDGES

Richard A. Sommers

Marshall Lovrien

Julia M. Dvorak

MAGISTRATE JUDGE

Cullen McNeece

JULIA M. DVORAK

Circuit Court Judge

Taylor Bell
Court Recorder

101 SE 1st Ave, Ste 300

PO Box 1087

Aberdeen, SD 57402-1087

Phone: 605-626-2450

Fax: 605-626-2491

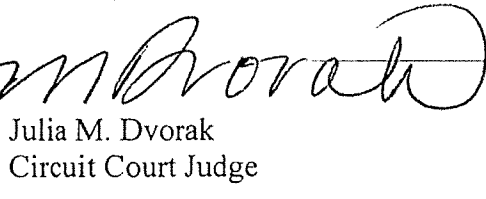
May 17, 2024

Dear Council Members:

Please accept this letter as evidence of my support for the application submitted by Brown County to pilot the Court Resource Home project. This program will be a useful tool to prevent the unnecessary detention of children while at the same time keeping the children and the community safe.

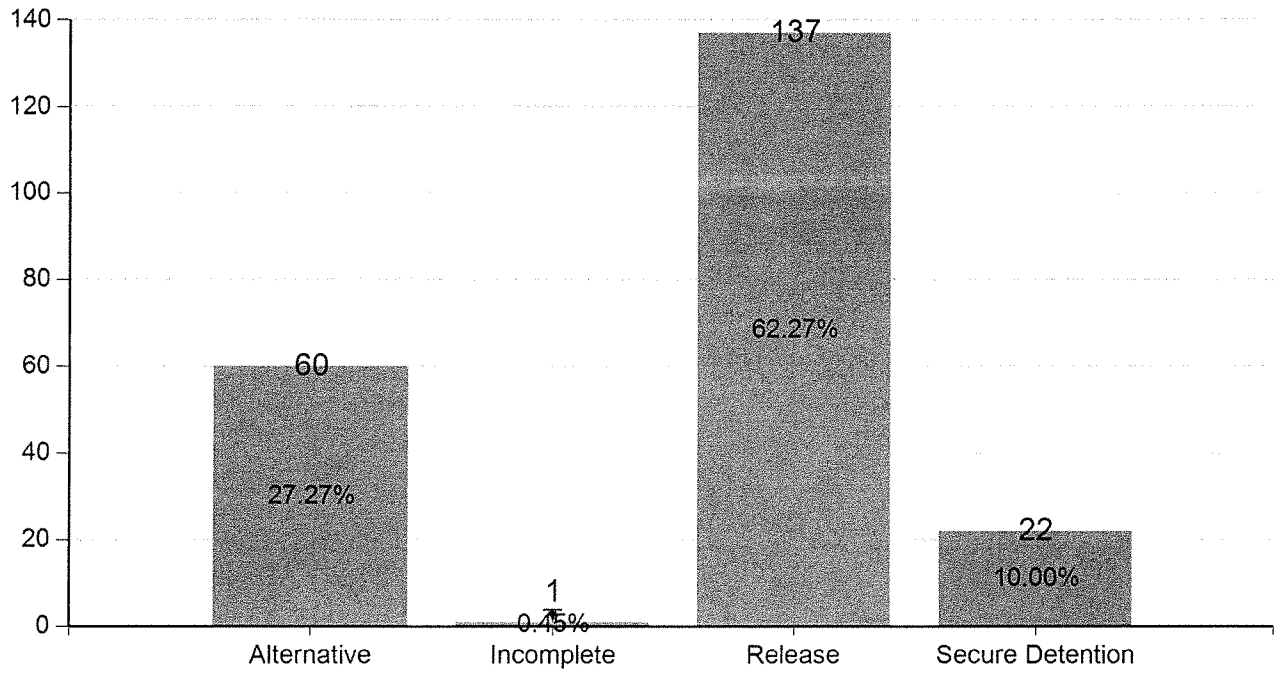
This is a worthy project deserving of funding. Thank you for your consideration of this request.

Sincerely,



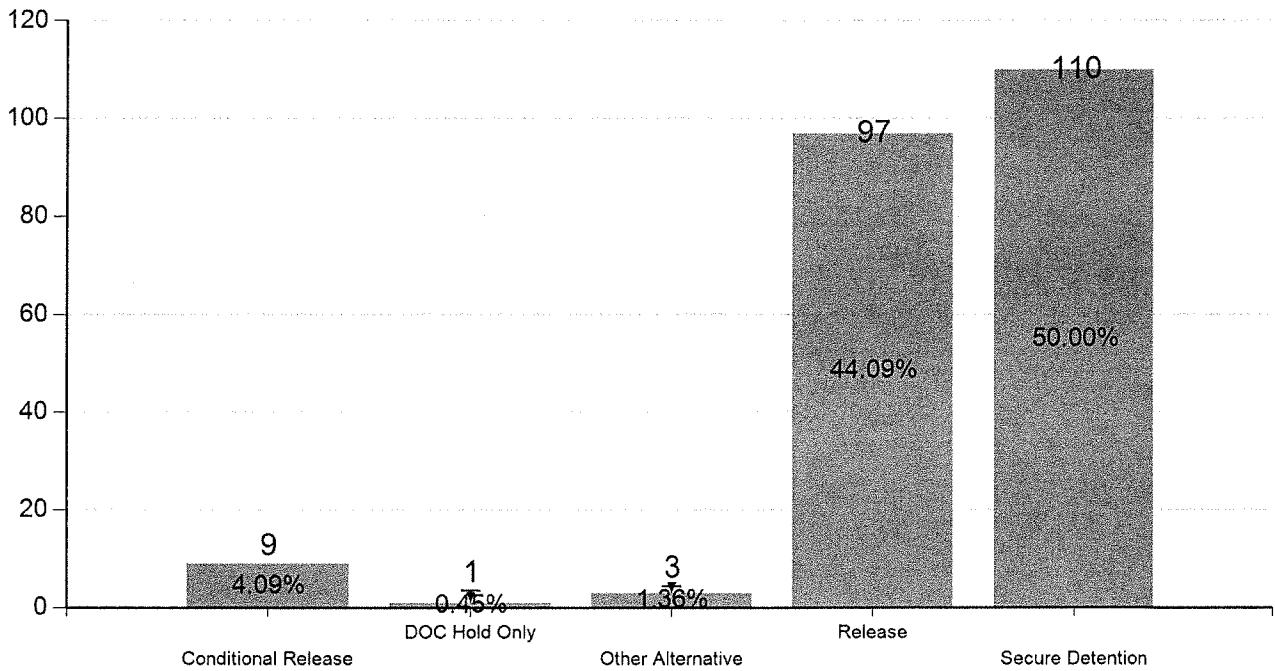
Julia M. Dvorak
Circuit Court Judge

INDICATED RAI DECISION



Brown County Intake Center data: 1/1/2023 to 12/21/2023 - 220 RAIs

ACTUAL RAI DECISION



Brown County Intake Center data: 1/1/2023 to 12/21/2023 - 220 RAIs