Alternatives to Detention Support Subgrant Application

Title II Formula Grant

South Dakota Department of Corrections

APPLICATION DUE: June 3, 2022

Applicants with original signatures must be **submitted and received** by the Department of Corrections by the close of business on **June 3, 2022.** Faxed and emailed applications will not be accepted. Submit complete applications to:

Bridget Coppersmith
Department of Corrections
3200 East Highway 34
Pierre, SD 57501-5070

RECEIVED
JUN 0 3 2022
DEPT. OF CORRECTIONS

Funding under this application is non-competitive and not guaranteed to each applicant. The application narrative and budget must be approved by both the SD Department of Corrections and the Council of Juvenile Services. If approved, the application content will be presented to the Office of Juvenile Justice and Delinquency Prevention for their approval of any addition of program purpose areas that may be needed to support the approved plan.

SECTION 1. APPLICANT INFORMATION

Applicant: Brookings County		
Address: 520 3rd Street		
City/State/Zip: Brookings, SD 57006	Phone: 605-696-8205	Fax:
Email: commission@brookingscountysd.gov	Federal Employer or Payee Identification Number (FEIN):	
Project Director Name: Chelsea Lang	Title: Executive Director	
Agency: Boys & Girls Club of Brookings	Address: 1126 Southland Lane	
City/State/Zip: Brookings, SD 57006	Phone: 605-692-3333	Fax: 605-692-9199
Email: clang@greatfuturessd.org		
Please indicate the name of the service(s) implemented: Youth Diversion and JDAI Services		
Project Title:	Brookings County JDAI Services	
Requested Project Period:	**July 2022-June 2023**	

SECTION 2. PROJECT BUDGET

The Council of Juvenile Services will award or not award funding based the extent to which program design addresses a recognized need and whether the proposal is financially responsible and efficient. Funds will be paid through a reimbursement process for items specifically outlined and approved in the application.

Applicants may apply for up to $70,000.

Non-supplanting Requirements: Funds or other resources of the applicant normally devoted to programs and activities designed to meet the needs of criminal justice will not be diminished in any way as a result of a grant award of federal funds. The project for which assistance is being requested will be in addition to, and not a substitute for, criminal justice services previously provided without federal assistance.

A. Personnel	**TOTAL**
1.0 FTE Youth Diversion Coordinator Salary, .05 FTE Executive Director Salary,	$ 56,263.20
.05 FTE CEO Salary & .05 FTE COO Salary	
Employee Fringe Benefits (FICA, WC, SUTA) for above employees	5,429.40
TOTAL	$ 61,692.60
B. Contracted Services	**TOTAL**
Complimentary memberships to Teen Center (required for JDAI participation)	$ 100.00
TOTAL	$
C. Travel and Per Diem	**TOTAL**
Travel to Quarterly JDAI Sessions	$ 1,500.00
Travel to Rapid City for JDAI State Convention	900.00
Travel to National Conference	1,500.00
TOTAL	$ 3,900.00
D. Equipment	**TOTAL**
TOTAL	$
E. Operating Expenses	**TOTAL**
Indirect Costs at 10%	$ 7,000.00
TOTAL	$ 7,000.00
Total Project Budget -- ***Combined totals for all columns***	**$ 72,692.60**

NOTE: If there is a change in the above budget, programs will need to request an amendment to their budget. All amendments must be requested in writing **prior to the expenditure of funds**.

SECTION 3. BUDGET NARRATIVE

In the space provided, explain the relationship between budgeted items listed in Section 2 and project activities. Include information (data and criteria) as to how you arrived at budget estimates. Discuss all items by category and in full.

Personnel Narrative - Explain how the compensation and expenses were calculated, duties of the position, and any other information about personnel of the project. If proposed funding covers more than one position, you must identify the duties and estimated percent of time for duties that directly relate to the successful implementation of the program(s).

Position #1:	**Youth Diversion Coordinator**
Justification for the position :	Enhanced JDAI services in Brookings County including Teen Court operations, youth diversion, case management and referral services, data tracking and analysis

If the position is **existing staff,** explain how duties associated with this award are **outside the current scope** of their position and a provide a **plan** explaining how all duties associated with the position will continue to be provided and funded during this award:	

Personnel Responsibilities & Duties *(must directly relate to the implementation of the program)*	Estimated % Time
1. JDAI coordination and diversion services	50
2. Case management, referral, data tracking, analysis	50
3.	
4.	

Wage/Salary:	$43,920 Annual Salary
Benefits:	Employer liabilities (unemployment insurance, social security, Medicare, workman's comp) FICA 7.65%; SUTA 1.1%; WC .90%=9.65% = $4,238.28

Position #2:	**Executive Director (5%), CEO (5%) and COO (5%) positions**
Justification for the position :	The Brookings Executive Director and the Boys & Girls Club of the Northern Plains CEO and COO will provide supervision, involvement in meetings, coordinate training events, and be the primary contacts for the Club with the County and State as this program is implemented over the remaining one-year period.

If the position is **existing staff,** explain how duties associated with this award are **outside the current scope** of their position and a provide a **plan** explaining how all duties associated with the position will continue to be provided and funded during this award:	

Personnel Responsibilities & Duties *(must directly relate to the implementation of the program)*	Estimated % Time
1. Executive Director – supervision of staff, attendance at meetings, coordinating training	5%
2. CEO & COO – represent the Club at County & State meetings, provide supervision and oversight of program	5%
3.	
4.	

Wage/Salary:	$12,343.20 for all positions
Benefits:	Employer liabilities (unemployment insurance, social security, Medicare, workman's comp) FICA 7.65%; SUTA 1.1%; WC .90%=9.65% = $1,191.12

Please attach additional sheets for more than 2 positions

SECTION 3. BUDGET NARRATIVE CONTINUED

Contracted Services Narrative - Explain the consultant fees, consultant expenses, contracted services, the cost per service/per youth being served, how the cost for services was calculated, and the process that would be or has been conducted to select the consultant. **Contracted services fees cannot exceed $650 per day.**	
Consultant #1:	Boys & Girls Club of Brookings Teen Center
Consultant Fees:	
Contracted Service:	$25 per Teen Membership x 4 = $100
Selection Process:	We will use these funds to give complimentary memberships (required for participation in the program) to those JDAI participants who cannot afford the membership fee.
Consultant #2:	
Consultant Fees:	
Contracted Service:	
Selection Process:	
Travel and Per Diem Narrative – Explain the calculation of travel costs for travel **outside the home jurisdiction**, (travel must be calculated at current state rates ($0.42 per mile and $32 per diem)), how the expenses are directly related to the implementation of the project, and if out-of-state travel is anticipated, give particulars (i.e., location, state, dates, purpose, cost).	
Purpose of Travel:	Registration and attendance at a national conference, such as Coalition for Juvenile Justice or National Council of Juvenile and Family Court Judges Conferences, that would provide great learning opportunities such as programming ideas, evidence-based practices and learning from other jurisdictions.
Estimated travel to out of state conference is $1,500, and includes airfare, hotel, per diem, parking and other transportation costs (taxi, uber, etc)	
Purpose of Travel:	Attend annual State JDAI conference in Rapid City and quarterly meetings in Pierre to learn about other JDAI reform efforts and strategies from leaders across South Dakota.
Estimated total in-state travel is $2,400: Rapid City: 800 miles x $0.42 = $336 3 travel days for per diem x 32.00 = $96 3 nights lodging = $450 Pierre: 4 round trips @ 380 miles x $0.42 = $638.40 8 travel days for per diem x $32.00 = $256 4 nights lodging = $600	
Equipment and Operating Expenses Narrative – Explain the supplies and equipment costs directly related to the implementation of the program or project. You must be specific regarding the items in which you intend to use federal funding. For example, a budget item of "office expenses" will not be accepted as these items must be detailed. You need to identify what you anticipate for office expenses and list each item and the estimated costs. Items not specifically outlined will not be eligible for reimbursement.	
Equipment – List nonexpendable items that are to be purchased and show how you calculated these costs. Nonexpendable equipment is tangible property having a useful life of more than 2 years.	

Operating Expenses – List items by type (office supplies, postage, training materials, copying paper, and expendable equipment) and show how you calculated these costs. Generally, supplies include any materials that are expendable or consumed during the course of the project.
10% Indirect costs associated with the administration and facilitation of the JDAI program (including office space, conference & classroom space, office supplies, postage, copy machine & paper, and training materials)

SECTION 4. APPLICATION NARRATIVE

Technical Requirements

Applications will be reviewed initially for compliance with technical requirements. Noncompliance with these requirements may result in the application being deemed non-responsive, and therefore, not acceptable to award.

1. The Alternatives to Detention Support Application is limited to thirty (30) standard 8.5 x 11 pages with one inch margins, excluding attachments.
2. Applications must be typewritten in 12-point Times New Roman font and must be double-spaced.
3. Applications must be bound using a binder clip. Do not staple or submit applications in three-ring binders.
4. Applications must be single sided, not duplexed.
5. Pages must be numbered sequentially.
6. The application must contain original signatures.

Please provide a description, in the order listed below, of each component requested. Clearly present each topic, separated by subject headings. The narrative includes the following sections:

A Project Abstract and Demonstration of Need;
B Community Readiness;
C Alignment with South Dakota JDAI Implementation;
D Strategy for Implementation;
E Project Performance Measures and Evaluation;
F Description of Project Geographic Boundaries; and
G Target Population.

A. PROJECT ABSTRACT AND DEMONSTRATION OF NEED

Brookings County is seeking this grant for continued support and expansion of diversion services, alternatives to detention, and staff time to assist with these efforts in the community and county. The goal is that Brookings County will expand their continuum of services to benefit the outcome of system-involved youth at every decision point while analyzing diversion referral offenses and ensuring programs and services to fit the needs of youth and promote successful outcomes.

The Alternatives to Detention award in 2020 expanded the amount and scope of diversion programs offered to include Brookings County Youth Diversion Program (BCYDP) and Conditional Release alongside the existing Teen Court program. In 2020, there were 40 youth referred to Teen Court, 14 referred to BCYDP, and 1 referred to Conditional Release. Of the 83 juvenile petitions in Brookings County in 2020, 55 youth were diverted from the formal court process to alternative diversion programs. This number indicates growth in youth diversion cases from the previous year 42, but the need for continued diversion support is still high. In 2021, 28 youth were referred to Teen Court, 46 referred to BCYDP, and 9 referred to Conditional Release, totaling 83 diverted cases. Brookings County also has decreased their annual youth average daily population to 57 in 2021 from 566 in 2019. In the next grant year, Brookings County will continue to explore alternatives to detention for youth. These may include, but are not limited to, electric monitoring, court resource homes, enhanced Systems of Care partnerships, and determine funding sources to support and promote youth justice work and stability of created alternative to detention programs after the grant period ends.

B. COMMUNITY READINESS

Brookings County has been a JDAI site for two years. The JDAI collaborative/workgroup includes the juvenile judge, juvenile prosecutor, sheriff, BDP detention administration, high school administration, local service providers, court services, county commission, and law enforcement. Since 2020, with the Alternatives to Detention Support Grant, we were able to integrate the JDAI program at the Boys & Girls Club of Brookings agency and create a Youth Diversion Director position which focuses on implementing and expanding diversion efforts for the county. In addition, the Boys & Girls Club of Brookings continues to provide diversion and prevention options through Teen Court and other programming.

The Youth Diversion Director position has blended well into the Boys & Girls Club of Brookings infrastructure. The mission of the Boys & Girls Club of Brookings is "to inspire and enable all young people, especially those who need us most, to reach their full potential as productive, responsible, and caring citizens." The Club's vision is to "be a dynamic, diverse organization that is recognized as champions for youth as well as a leader for positive change in the world." Youth deserve the best we have to offer, and that means opportunities to work with positive mentors and learn from past mistakes. The start of the Boys & Girls Club of Brookings organization stemmed from the result of a local police officer who had been shot at by a teen. He recognized the missing resources and opportunities to reach the teen that could have prevented the incident. Since the beginning, the Boys & Girls Club of Brookings has recognized the huge role diversion plays in shaping lives for the better.

The Boys & Girls Club of Brookings (BGCB) opened its doors on October 30, 2003 with 101 members, and after almost 20 years the organization has served thousands of youth in Brookings and surrounding areas. The Boys & Girls Club commitment is to reach youth who need them most to create productive, responsible and caring citizens. Following the national Boys & Girls Club transition, the organization for the past years has and will continue to focus heavily on three priority outcomes: academic success, good character/leadership and healthy lifestyles. These priority outcomes correspond well with the goals for expansion of diversion services. The Club serves all youth in need, regardless of background or economic standing.

In 2007, the doors opened to the Boys & Girls Club facility on Southland Lane and, with membership and daily attendance growing substantially, completed an addition in the fall of 2014. The addition included a licensed, fee-based early childhood education area. In the summer of 2015, they opened a separate stand-alone facility for teens called the Teen Center. This space allows for continued growth with the goal to serve more youth, more often with more impact. The Youth Diversion Director position will continue to be housed in the Teen Center, located across the street

from Brookings Middle School and walking distance from Brookings High School. The facility is very secure with a door access key fab system, security cameras, and other security features. There are specific spaces for junior high and high school students, classrooms, a gymnasium, STEM space, music rooms, and office space for this position. This facility has space to be a positive gathering place for JDAI committee meetings and youth and family meetings with the Youth Diversion Director.

The Club has a successful history of administering a multitude of evidence-based programs. Recent programs offered include Make Vaping History: a healthy life styles program that educates teen youth on the dangers of vaping, Shifting Boundaries: an evidence-based, multi-level prevention program for middle school youth provided lessons on relationships, sexual harassment, and dating violence, OJJDP Mentoring: pairs groups of youth in need of positive adult relationships/guidance with a vetted adult volunteer meeting bi-weekly for a year, and Teen Court Club: teen volunteers meet monthly to learn about the judicial system, fill rolls in Teen Court's "court nights" and help to run the Teen Court program at the Club. We are confident that the Club can make a positive impact and share the evidence of that impact on the youth in Brookings County through the continued support of the Youth Diversion Director position.

The Youth Diversion Director will continue to coordinate the Teen Court Program and provide a continuum of services currently facilitated at the Boys & Girls Club Teen Center. The goal of this position was and is to expand upon the Teen Court diversion program to offer diversion services to all levels of youth entering the system. This goal has been achieved throughout the last two grant years and we look forward to continuing to refine these efforts throughout year three in the grant cycle.

The Teen Court program, sponsored by the Boys & Girls Club, has been in existence since 2008. With this program, defendants between the ages of 10 and 18 are given a second chance. Through a referral from the Office of the States Attorney, these students are given a chance to stand

in front of a jury of their peers to explain the crime they committed. Each defendant is assigned a student defense attorney, and his or her case is heard. After the case has been heard the teen jury deliberates on a disposition. This disposition is made up of community service, community action points, essays, classes, and also an opportunity to serve as a juror for future sessions. The defendant then has ninety days to complete this disposition.

In 2020 and 2021, 69 youth were served through Teen Court, indicating the need for continued expansion of diversion services in the county. An addition, sixty youth were referred through Brookings County Youth Diversion since its inception in September 2020 through December 2021, with fourteen referrals in 2020 and forty-six referrals in 2021. In 2022, twelve Brookings County Youth Diversion cases have also been referred. The cases referred have ranged from possession of marijuana and alcohol, burglary, juvenile sexting, to simple assault. Since Teen Court's inception in 2008, there has been an increasing need for a case management style of diversion for teens who may not thrive in the Teen Court environment or in special circumstances are in need of a case management style approach to diversion. This gives the State's Attorney multiple options to divert youth out of the juvenile justice system.

The Boys & Girls Club organization has the knowledge, background, and capacity to support juvenile justice services and already has many partnerships with Brookings County as stated above. The County will continue to work closely with the Boys & Girls Club in ensuring all programming, reporting, and reimbursement deadlines are fulfilled.

The school districts in the county have been partners in the expansion of diversion services and have shown support throughout year one and two of this grant. School principals and their counseling teams continue to partner with the Youth Diversion Director and Boys & Girls Club Teen Center and are advocates for helping youth succeed. In the fall of 2021, conversations between the Boys & Girls Club of Brookings and the Brookings High School resulted in the opening of an alternative school option for truant students and serve as a prevention and intervention program to

divert youth behaviors which put them at risk for juvenile justice system involvement. This alternative school program began in January 2022 and serves 25 youth.

We see no direct barriers to prevent the proposed project in Brookings County. Like most rural counties, staffing and budgetary restraints exist at the Brookings County Sheriff's office, and funds from this grant will also support continuing services such as shelter care. These restraints have been a barrier to transporting youth to alternatives that are out of County.

Please see the attached letters of support which indicates the stakeholder agencies willingness to continue to support the JDAI strategies within Brookings County.

C. ALIGNMENT WITH SOUTH DAKOTA JDAI IMPLEMENTATION

The total daily population in Brookings County for youth in detention was 63 bed days in 2020. The average daily population was 0.23 in 2020 and the average length of stay was 7.6 days. Since then, Brookings County has implemented a Conditional Release process and utilizes the Boys & Girls Club Teen Center as an evening reporting center when appropriate. Having an alternative option for youth will further reduce Brookings County's override up rate. Brookings County has managed to decrease barriers to services such as transportation fees. This ultimately creates a more equitable system for all youth that come into contact with law enforcement. Brookings County will continue to partner with community advocates and promote cultural responsive programming whenever possible.

The Youth Diversion Director is currently tracking all JDAI state required data points. In addition, the Director has created a tracking method for youth in diversion. This data is presented to the local JDAI collaborative/workgroup on a quarterly basis to help guide decision making. The Unified Judicial System has and will continue to support this position with training opportunities such as the State JDAI conference, access to JDAI Connect, and Positive Youth Development training. Brookings County and Boys & Girls Club have developed a strong relationship with our

State JDAI Coordinator, Annie Brokenleg. Annie has been an important partner, and has helped us create collaborations with other state JDAI programs, improve our local program, and reach our first and second year's goals within Brookings County even in the face of the COVID-19 pandemic and after.

D. STRATEGY FOR IMPLEMENTATION AND SUSTAINABILITY

I. The Youth Diversion Director will continue to participate in monthly JDAI and Diversion Coordinators calls through the entire grant period.

II. The Youth Diversion Director will provide case management support and services.

III. The Youth Diversion Director will hold at least quarterly JDAI collaborative meetings with stakeholders to implement goals on the JDAI work plan. This will include developing and expanding upon existing Alternatives to Detention while utilizing data to drive decision making.

IV. The Youth Diversion Director will attend and participate in a state JDAI Conference in Rapid City.

V. The Youth Diversion Director will attend and participate in a National Coordinator Convening in the next grant year.

VI. The Youth Diversion Director along with the State JDAI Coordinator, will hold a Positive Youth Development training for community stakeholders.

VII. The Youth Diversion Director will continue to explore and research diversion opportunities for youth based on current community needs.

VIII. The Youth Diversion Director will continue to track and enhance data collection capabilities through the grant period.

IX. The Youth Diversion Director will participate in local government meetings when necessary to promote youth justice work and create a sense of urgency for stability after the grant period ends.

X. The Youth Diversion Director along with the State JDAI Coordinator, will establish a relationship with new Brookings police chief and invite them to be a part of the JDAI collaborative/workgroup.

XI. The Youth Diversion Director, Detention Center Administration, Sherriff's Department and the County Commission will review data and determine funding for next fiscal year.

XII. Through the JDAI initiative, the JDAI collaborative/workgroup will seek data on ethnic disparities and develop policies to address this. This will include cultural training and consideration of equality and personal responsiveness.

XIII. The position will support Juvenile diversion alternative services divided into three responsibilities.

1. JDAI coordination
2. Teen Court operations and Brookings County Youth Diversion services
3. Case management, referral and data tracking and analytics

JDAI leaders at both the County and State level will work together to determine objectives and activities necessary to make progress on each of these responsibilities. Continuing to dedicate a full-time employee to these services will enhance juvenile justice services in Brookings County and will provide consistent and reliable solutions for youth. The Youth Diversion Director will promote collaborations between juvenile court officials in Brookings County, probation agencies, the State's Attorney's office, schools, and other youth advocates. This application to the South Dakota Department of Corrections reflects a request for a third year of funding, with an understanding that additional funding for this direct program is potentially unavailable for the following year.

As an employee of Boys & Girls Club of Brookings, the Youth Diversion Director will report to the Teen Center Director. They will participate in the standard semester evaluation and review process all other full-time Club employees receive. If certain measures need to be evaluated that are unique to this position, these performance measures will be guided by the State JDAI Coordinator and/or from the County.

To ensure the safety and security measures of members and other Boys & Girls Club employees within the youth development setting, the Youth Diversion Director will give permission for an annual background check that verifies their identity, provides a national sex offender registry search, and provides a comprehensive criminal search which includes a national, statewide or County level search.

The Youth Diversion Director is considered a Boys & Girls Club employee and will be engaged in staff meetings, trainings, and will follow all organizational policies and procedures. They will gain important skills related to youth guidance, program and curriculum development, working as a team, and adaptability.

All grant expenses, receipts and financial documentation for the Youth Diversion Director including salary and benefits, travel and per-diem, and equipment and operating expenses will be completed and sent quarterly to the Department of Corrections for reimbursement, and cc'd to the County. Following each claim and reimbursement, the Boys & Girls Club of the Northern Plains Chief Financial Officer will send the approved reimbursement documents to the County Auditor's office

E. PROJECT PERFORMANCE MEASURES AND EVALUATION

Brookings County and the Boys & Girls Club have had a positive collaboration with law enforcement, the State's Attorney's Office, and the local detention center to collect arrest, diversion, and average length of stay and average daily population data. The Boys & Girls Club continues to

closely track diversion data and will work in conjunction with the State's Attorney's Office to track recidivism on all diversions. Data will be disaggregated by gender, race, and ethnicity.

Brookings County will continue tracking average length of stay and average daily population and will provide this information to the Boys & Girls Club to disseminate to the JDAI collaborative/workgroup quarterly meetings. The Youth Diversion Director will have access to up to date RAI data through the Unified Judicial System's JRAI data reporting system. In year three, training will continue to be provided to the Youth Diversion Director on data collection, analysis, and dissemination by the state JDAI Coordinator and through attending the model JDAI site visit and national JDAI conference.

We are proud of our accomplishments in year one and two. Most notably:

- We have created and implemented a case management diversion program that has had 72 youth referrals.
- Implemented a Conditional Release program as an alternative in Brookings County that has received 10 youth referrals from December 2020-December 2021. Having the option to conditionally release juveniles has saved Brookings County an estimated $94,916 in juvenile detention costs.
- Increased communication and collaboration with the Middle and High School in Brookings, enough to begin an alternative school option in partnership with the Boys & Girls Club of Brookings Teen Center and the Brookings School District called Bobcat Plains Academy. Since opening in late January 2022, 26 students with behavioral/truancy issues while at Brookings High School were referred and successfully completed over 80 credit hours through May 2022.

F. DESCRIPTION OF PROGRAM GEOGRAPHIC BOUNDARIES

The Youth Diversion Director position will continue to serve youth, families, and community stakeholders in urban and rural Brookings county. To give a better understanding of the county make-up, the 2010 United States Census reported there were 31,966 people and 14,763 households in the county. The county has a total area of 792 square miles with a population average of 40 people per square mile and the county seat is located in Brookings, SD.

G: TARGET POPULATION

The target population is youth under the age of 18 (and their families), who have had contact with the juvenile justice system or who are at risk of having contact with the juvenile justice system. Target populations for detention reform may also include youth of color, females, youth with school/truancy offenses, domestic assaults on a family member, warrants, and homeless youth.

The goal is to prevent or divert youth involvement in the juvenile justice system and to eliminate or minimize disproportionate minority contact. This project will focus on prevention and intervention for youth engaging in behaviors putting them at risk for justice system involvement. The JDAI collaborations in the County will continue working to create an effective, fair, and efficient system that produces positive outcomes for youth, families and communities while protecting public safety.

Target Population Details (Place an "X" in the box to the ***left*** of all those that apply)											
Race(s):				**Offender Type(s):**				**Geography:**			
X	American Indian/Alaskan Native			X	At-Risk Population (no prior offense)			X	Rural		
X	Asian			X	First Time Offenders			X	Suburban		
X	Black/African American			X	Repeat Offenders			X	Tribal		
X	Hispanic or Latino (of any race)			X	Sex Offenders				Urban		
X	Other Race			X	Status Offenders			**Age:**			
X	White/Caucasian				Violent Offenders			X	Under 11		
Sex:		**Referral Source:**						X	12-13		
X	Female	X	School	X	Court System			X	14-15		
X	Male	X	State's Attorney		Other_____			X	16 -18		

SECTION 6. SIGNATURES

The officials who certify this document agree to adhere to all terms and conditions relating to this application. Duplication of responsibilities by one individual for any position listed below is NOT acceptable.

Original Signatures are Required

County Commission Chair

Name: LeeAnn Pierce	Title: Brookings County Commissioner	
Address: 316 4th St	City/State/Zip: Brookings, SD 57006	
E-mail: lpierce@brookingscountysd.gov	Phone: 605-695-2078	Fax
Signature: LeeAnn Pierce	Date: 5/31/2022	

B. Project Director

Name: Chelsea Lang	Title: Executive Director	
Address: 1126 Southland Lane	City/State/Zip: Brookings SD 57006	
E-mail: clang@greatfuturessd.org	Phone: 605-692-3333	Fax
Signature:	Date: 5/31/2022	

C. Financial Officer

Name: Jennifer Beller	Title: Brookings County Deputy Finance Officer	
Address: 520 3rd Street, Suite 100	City/State/Zip: Brookings SD 57006	
E-mail: jbeller@brookingscountysd.gov	Phone: 605-696-8250	Fax
Signature: Jennifer Beller	Date: 5/31/2022	

D. Other Official

Name: Dan Nelson	Title: Brookings County State's Attorney	
Address: 520 3rd St, Suite 330	City/State/Zip: Brookings, SD 57006	
E-mail: dnelson@brookingscountysd.gov	Phone: 605-692-8606	Fax
Signature: Dan Nelson	Date: 5/31/2022	

SECTION 7. ATTACHMENTS

Description of Attachments – Identify and describe the significance of all additional materials you include as attachments. Please limit additional materials to items such as program effectiveness documentation; pertinent letters of support or commitment; research documentation; resource documentation; and any other materials. Attach all additional documents following this page.

Attachment 1
MOU
Attachment 2
Brookings JDAI Collaborative/Workgroup Letter of Support
Attachment 3
2022 Quarter 1 Brookings County Data
Attachment 4
Boys & Girls Club of the Northern Plains 2021 Annual Report
Attachment 5
Boys & Girls Club of Brookings 2021/2022 Brochure
Attachment 6

ENCLOSE RELEVANT ATTACHMENTS AFTER THIS PAGE

BROOKINGS COUNTY JUVENILE DETENTION ALTERNATIVES INITIATIVE (JDAI) COMMITTEE
MEMORANDUM OF UNDERSTANDING (MOU)

I. PARTIES

This document constitutes an agreement between the South Dakota Third Judicial Circuit, Brookings County Sheriff's Office, Brookings County States Attorney's Office, Third Judicial Circuit Court Services, Brookings Police Department, Brookings Behavioral Health and Wellness, Lutheran Social Services, Brookings Boys and Girls Club, Brookings County, City of Brookings, Brookings School District, South Dakota Department of Corrections, South Dakota Department of Social Services, and other parties as amended.

II. PURPOSE

This agreement establishes the Brookings County JDAI Committee and is entered into by the above-named agencies to establish a cooperative relationship by applying the eight core strategies (enumerated in paragraph V) of the JDAI in order to:

- Eliminate the inappropriate or unnecessary use of secure detention of juvenile offenders by implementing diversion program options for the youth in Brookings County;
- Minimize re-arrest of juvenile offenders and failure to appear rates pending adjudication;
- Ensure appropriate conditions of confinement in secure facilities for juvenile offenders;
- When necessary, redirect public resources and policies to sustain successful reforms.

III. AUTHORITY

The Brookings County JDAI Committee shall have the authority to facilitate the coordination of inter-agency solutions to achieve the purpose described above. The JDAI Committee may make appropriate resource or policy recommendations to the governing bodies of the agencies represented on the JDAI Committee.

IV. PERIOD OF AGREEMENT AND MODIFICATION/TERMINATION

This MOU will become effective when signed by all parties. The period of the agreement is three years from the original date of signature, as long as funding is approved and continued through the title II formula grant of the South Dakota Department of Corrections.

Amendments to this MOU must be submitted in writing at least 30 days in advance and approved by all agencies represented herein. In the event additional parties are added to

the Brookings County JDAI Steering Committee, the new party may be added upon approval by all agencies represented herein.

Intent to terminate participation in this MOU must be submitted in writing at least 90 days in advance of termination to all participating agencies.

V. THE JUVENILE DETENTION ALTERNATIVES INITIATIVE MODEL

The parties agree that the Brookings County JDAI Steering Committee will follow the JDAI model as developed by the Annie E. Casey Foundation. The model's core strategies are as follows:

- Collaboration among juvenile justice agencies, community organizations, and other government agencies;
- The use of data in making policy and case-level decisions;
- Objective instruments to guide detention decisions;
- Operation of a continuum of non-secure detention alternatives;
- Case processing efficiencies to reduce time between arrest and case disposition;
- Improvement of conditions of confinement;
- Safe reductions of special populations (i.e. violations of probation, warrants, and cases awaiting placement); and,
- Racial/ethnic fairness in policy and case-level decision-making.

VI. RESPONSIBILITIES OF THE PARTIES

All parties agree to work cooperatively to address the purpose of JDAI as identified above. Members of the Brookings County JDAI Steering Committee agree to attend meetings on a regular basis, make their decisions based on the purposes and processes of the JDAI model, and carry out what is in the best interest of youth that is consistent with public safety. The parties agree to provide access to data that will support the JDAI process, consistent with state and federal confidentiality restrictions. All parties will advocate for the sustainment of JDAI.

VII. COMMITTEE LEADERSHIP AND MEETINGS

JDAI Co-chairpersons, State's Attorney Dan Nelson, and Chief Court Services Officer Molly Ramlo, were selected by the conveners of the JDAI Committee at the beginning of the JDAI dialogue in Brookings County. Meetings will occur at least quarterly and will be led by at least one or both of the JDAI Co-chairpersons. Co-chairpersons have the authority to conduct the meetings to facilitate discussion and decision-making. The committee will appoint a secretary to keep minutes, which will be agreed upon by the committee. In matters that require a vote, each agency represented on the JDAI Committee shall have one vote. Co-chairpersons have the authority to establish any subcommittees necessary to

support the accomplishment of local JDAI implementation. 3rd Judicial Circuit Court Services shall assist the co-chairpersons in coordination of meetings.

5/7/2020
Dan C. Nelson
Co-Chairman, Brookings County State's Attorney
Date

5/7/2020
Molly Ramlo
Co-Chairman, Third Judicial Circuit Court Services
Date

5-1-20
The Honorable Judge Elshere
3rd Judicial Circuit
Date

5/12/20
Mike Bartley
Brookings County Commissioner
Date

5/7/2020
Paul Briseno
City Manager
City of Brookings
Date

5-7-20
Marty Stanwick
Sheriff
Brookings County Sheriff's Department
Date

4/22/20
Dave Erickson
Chief of Police
Brookings Police Department
Date

4-24-20
Christine Krogman
Department of Social Services
Date

4-8-20
Monty Thuy
South Dakota Department of Corrections
Date

4/20/20
Tim Lease
CEO
Boys and Girls Club of Brookings
Date

4/21/20
Rebecca Klesow Knudsen
VP, Community Services
Lutheran Social Services
Date

6/6/20
Mary Beth Fisyback
Executive Director
Brookings Behavioral Health & Wellness
Date

BOYS & GIRLS CLUB
OF THE NORTHERN PLAINS

605.692.3333 | 1126 Southland Lane | Brookings, South Dakota 57006 | www.greatfuturessd.org

Bridget Coppersmith
SD Department of Corrections
3200 East Highway 34
Pierre, SD 57501

Dear Ms. Coppersmith,

Please accept this letter of support for the year three JDAI Initiative in Brookings County. Detention alternative programs generated through the JDAI Initiative have grown and become a valuable resource for families and youth that have been exceedingly difficult to reach. We are eager to continue our work and be part of the Brookings County team helping provide alternatives to incarceration for teens.

By signing this letter, I:

- Identify the importance of providing alternatives for detention.
- Will provide resources to support these alternatives to the best of my ability.
- Understand that these dollars will positively affect many in our community, as well as the juveniles that are diverted through the program.
- Understand that my role in the JDAI workgroup is crucial to its success and will support the Boys & Girls Club in any way that I can.
- Understand this grant will positively influence high-risk juveniles and encourage recidivism rates to decline in our county.
- Will work to reduce unnecessary pre-adjudication incarceration for these specified individuals.
- Will support the community resources necessary to help these individuals enrolled in all diversion programs in Brookings County.
- Will foster the strategies of JDAI to better serve the youth in Brookings County.

This grant funding will continue to motivate and encourage the building up of youth, families, and the Brookings community. Thank you for your consideration!

Sincerely,
The Brookings JDAI workgroup

(email signatures/ support attached)

Lynn Darnall
Boys & Girls Club of the Northern Plains Interim CEO

Lindsie Bell
Boys & Girls Club of the Northern Plains COO

Chelsea Lang
Boys & Girls Club of Brookings Executive Director

Sheri Ekdom
Vice President of Community Services

Dan Nelson
Brookings County State's Attorney

Dave Biteler
Brookings County Sheriff's Office Deputy Sergeant

Steve Lamken
Brookings Interim Police Chief

Dawn Elshere
Third Circuit Judge

LeeAnn Pierce
Brookings County Commissioner

Molly Ramlo
Chief Court Services Officer

Paul Vonfischer
Brookings High School Principal

Amy Christensen
Brookings County Legal Assistant

Jennifer Goldammer
Defense Attorney

Teree Nesvold
Defense Attorney

Tony Teesdale
Defense Attorney

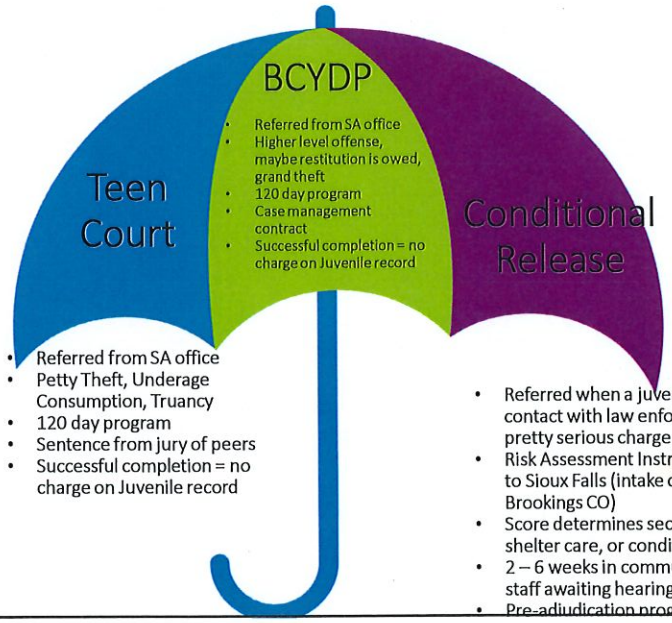
Kisa Opp
Third Circuit Court Services Officer

Christine Krogman
Department of Social Services Supervisor

the CLUB TEEN CENTER

Brookings County Commission Meeting 3.8.2022

Teen Center Diversion Umbrella



- Referred from SA office
- Petty Theft, Underage Consumption, Truancy
- 120 day program
- Sentence from jury of peers
- Successful completion = no charge on Juvenile record

- Referred when a juvenile comes into contact with law enforcement for a pretty serious charge
- Risk Assessment Instrument is sent to Sioux Falls (intake center for Brookings CO)
- Score determines secure hold, shelter care, or conditional release
- 2 – 6 weeks in community with BGC staff awaiting hearing
- Pre-adjudication program

Case Numbers

Teen Court-

- 2020
  - 40 referrals
- 2021
  - 28 referrals

Conditional Release-

- 2020 (started December '20)
  - 1 youth
- 2021
  - 9 youth

BCYDP-

- 2020 (Started September '20)
  - 14 referrals
- 2021
  - 46 referrals

Juvenile Detention Alternatives Initiatives Grant Programs

Brookings County Conditional Release

Case Load (Dec 30th 2020-2021):

- 10 cases
- 100% success rate (meaning no youth reoffended before their adjudicatory hearing)
- $94,916 county dollars saved from keeping these youth in the community

Case process-

Referred when a juvenile encounters law enforcement for a serious charge or repeat offenses
Officers call Sioux Falls to complete the Risk Assessment Instrument (intake center for Brookings CO)
Score determines secure hold, shelter care, conditional release, or release
Typically, 2 – 6 weeks in community supervised by BGC staff awaiting hearing
Pre-adjudication program

LSS Arise Bed Days
Sioux Falls Shelter Care

	2019	2020	2021
Bed Days	86	17	19

2019- $230 (per kid/per day)
$230 x 86= $19,780
2020- $236.90 (per kid/per day)
$236.90 x 17= $4,027.30
2021- $244 (per kid/per day)
$244 x 1 = $244.00

Juvenile Detention Center Bed Days
Sioux Falls

	2019	2020	2021
Bed Days	515	63	38

2019- $230 (per kid/per day)
$230 x 480= $110,400
2020- $236.90 (per kid/per day)
$236.90 x 63= $14,924.70
2021- $244 (per kid/per day)
$244 x 1= $244

Brookings County Youth Diversion

Case Load (2021):
- 46 cases referred

Case process-
Referred from SA office
Higher level offense, maybe restitution is owed, grand theft
120-day program
Case management contract
Successful completion = no charge on Juvenile record

*Funded through the federal JDAI grant

Brookings County Teen Court

Brookings County Teen Court

Case Load (2021):

- 28 cases referred

Case process-

Referred from SA office
Petty Theft, Underage Consumption, Truancy
120-day program
Sentence from jury of peers
Successful completion = no charge on Juvenile record

*funded $25,000 county- supporting staffing at the Club

Brookings School District Partnership

3 Tier Truancy Program:

- **Tier 1-** letter to parent/guardian
- **Tier 2-** letter to parent/guardian & success plan meeting
  - Check-ins at the school
- **Tier 3-** Teen Court referral

Bobcat Plains Academy:

- Alternative school

Brookings Diversion Programs

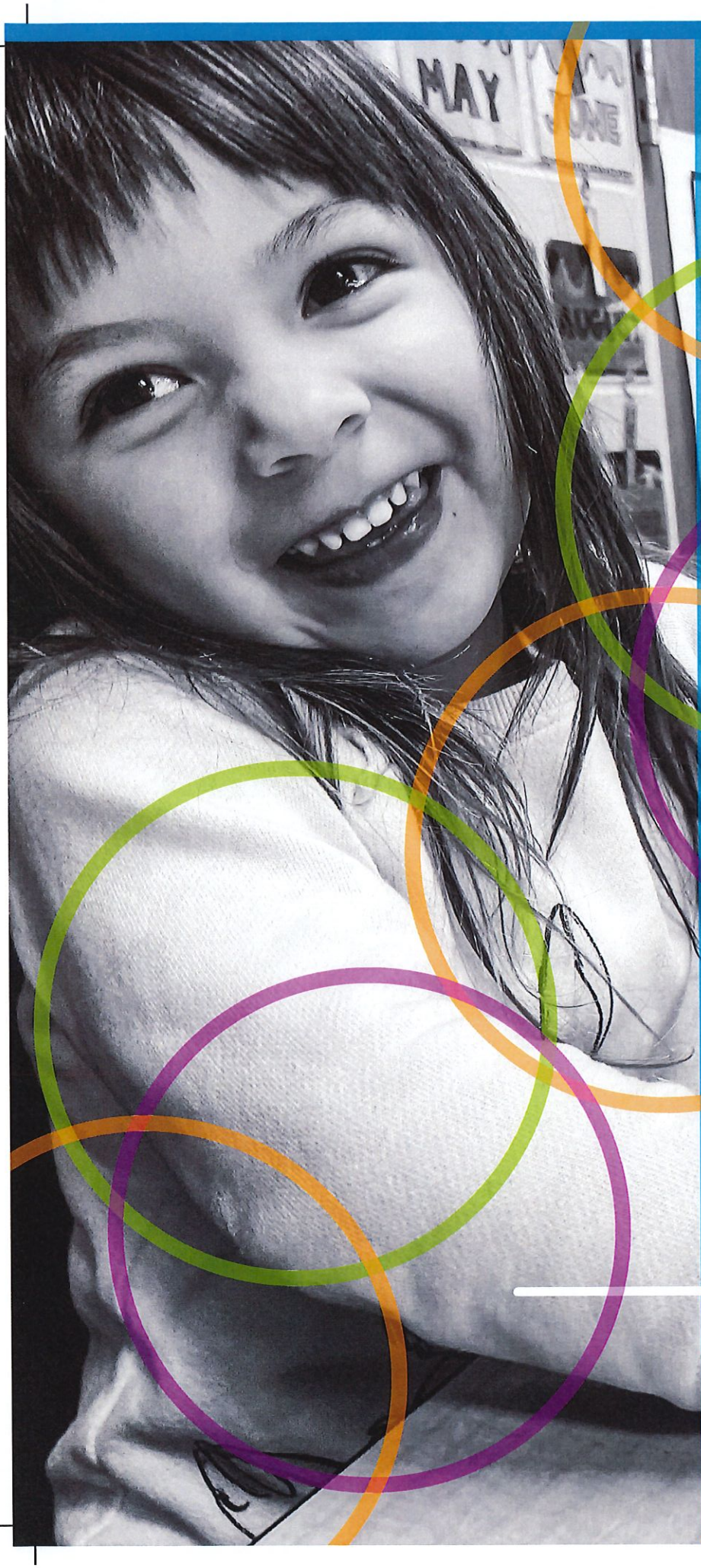
Partnership with Brookings Behavioral Health and Wellness

- Teen Court
  - Mental health assessments
- Brookings County Youth Diversion
  - Mental health/chemical dependency assessments

Annual Boys & Girls Club membership

- Snack/Supper 5 days a week
- Impact Programs
- After school programming

Check-ins/180 program Wednesdays



BOYS & GIRLS CLUB
OF THE NORTHERN PLAINS

ANNUAL REPORT 2021

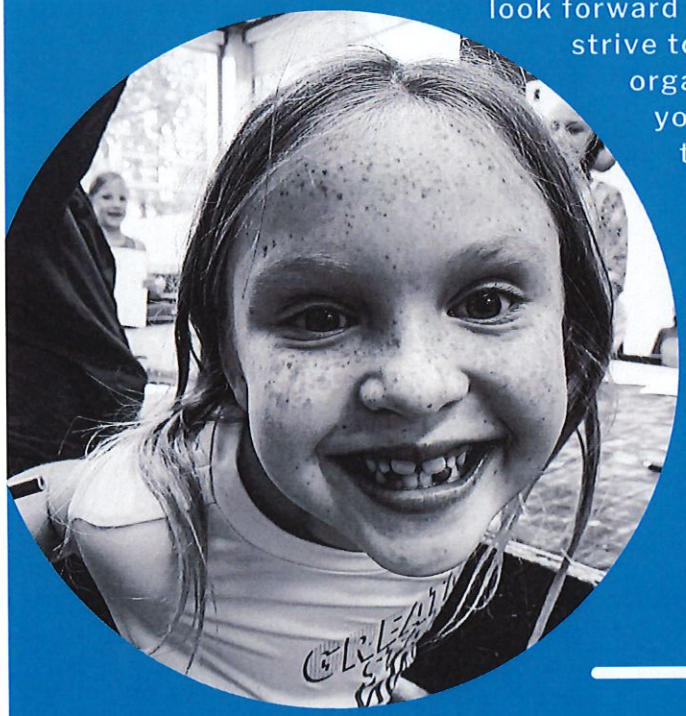
LOOKING TOWARD OUR FUTURE

Thank you friends and supporters of the Boys & Girls Club of the Northern Plains!

2021 was another impactful year, even as we continued to face new and lingering challenges brought on by COVID-19. Within our Brookings, Moody County, and Yankton Clubs, we were able to continue our mission to inspire and enable all young people, especially those who need us most, to realize their full potential as productive, responsible, and caring citizens through our academic success, character and leadership, and healthy lifestyles programs.

This year our Clubs focused on diversity and inclusion, prioritized mental health, and updated tutoring resources and opportunities. Each month, our Clubs spent a day learning about a specific group of people or culture in order to teach members to celebrate our differences while continuing to find ways we are similar. We prioritized mental health as part of our healthy lifestyles programming by providing mentorship opportunities, implementing positive self-esteem practices, and partnering with local counseling professionals to engage in wellness services. Additionally, disruptions in education have motivated and opened funding opportunities for Club tutoring programs, which allowed us to expand our mobile computer lab, curriculum, staff, and other tutoring supplies.

As we look back at 2021, we can't help but feel grateful for your continued support and commitment to the Boys & Girls Club. Together, we are eager to look forward and prepare for the year ahead. We strive to remain a dynamic and intentional organization that works to provide for youth who need us most in the ways they need most. Whether that be through providing a healthy snack or meal, offering mentorship, leading tutoring programs, or simply being a safe place for youth to grow, we look forward to continuing to be a beneficial resource to youth and families in our communities.



GREAT FUTURES START HERE.

OUR MISSION

To inspire and enable all young people, especially those who need us most, to realize their full potential as productive, responsible, and caring citizens.

OUR VISION

Boys & Girls Club of the Northern Plains will be a dynamic, diverse organization that is recognized as a champion for youth, as well as a leader for positive change in the world.

OUR VALUES

Excellence
Impact Driven
Teamwork
Good Character

BOYS & GIRLS CLUB
OF THE NORTHERN PLAINS

2021 TEAM

CORPORATE BOARD

Rick Ribstein, President
Scott Ramsdell, Vice President
Keith Mahlum
Dr. Wayne Kindle
Marc Mooney
Mary Beth Fishback
Larry Tidemann
Reece Kurtenbach
Jim Fay
Wayne Ibarolle
Dr. Rebecca Bott-Knutson
Lori Stephenson

BROOKINGS ADVISORY COUNCIL

Scott Krantz, President
Dr. Michaela Willis, Vice President
Mike Aman
Danee Loban
Mitch Steinhoff
Matt Maher
Paul Thomas
Jenn Barlund
Kyrsten Zimmerman
Erika Klein
Kate Treiber
Dan Nelson
Dr. Klint Willert
Dr. Ruth Harper
Carmen Sather
Becky Ekeland
Patty Winter
Sara Schneider
Eric Lee
Cassey Watson

BUILDING AND SAFETY COMMITTEE

Jim Fay, Chair
Jeff Cooley
Denny Micko
Eric Lee
Mike Aman
Kevin Bender
Don Kettering
Jason Foote
Darren Moser

MOODY COUNTY VOLUNTEER COMMITTEE

Scott Ramsdell
Kari Burggraff
Kathy Doyle
Melissa Bokker
Linnea Janssen
Nicole Biever
Rachel Chamblin
Corine Kulm

YANKTON ADVISORY COUNCIL

Kevin Moe, President
Deb Weddingfeld, Vice President
Nancy Wenande
Jean Hunhoff
Wayne Ibarolle
Kevin Bender
Becky Souchek
Don Kettering
Zach Campbell
Renae Brooks
Sr. Rosemarie Maly
Melanie Ryken
Pam VanMeeteren
Jason Foote
Lindsay Flannery
Ashley Dimmer
Kim Highland
Erik Koenigs

ADMIN TEAM

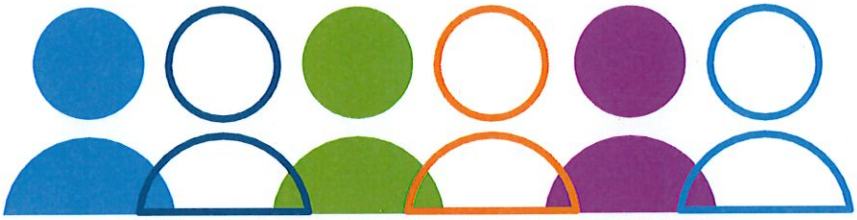
Lynn Darnall, Interim CEO
Darcie Bien, CFO
Lindsie Bell, COO
Caitlyn Christy, CDO
Kelsie Slovek
Cierra Steffensen
Kristy Weaver
Laurie Carruthers
Nicholas McBeain
Barb Jensen
Tara Mills
Desiree Bauer

UNIT LEADERS

Chelsea Lang, Brookings
Hailey Adams, Moody County
Koty Frick, Yankton

+ an additional 100+ full and part-time staff that directly impact our youth each day!

FORMULA FOR YOUTH IMPACT



YOUNG PEOPLE WHO NEED US MOST +

KEY ELEMENTS
FOR POSITIVE YOUTH DEVELOPMENT

HIGH-YIELD ACTIVITIES

TARGETED PROGRAMS

REGULAR ATTENDANCE

OUTCOME-DRIVEN CLUB EXPERIENCE =

ACADEMIC SUCCESS

Graduate from high school ready for college, trade school, military or employment

GOOD CHARACTER & LEADERSHIP

Be an engaged citizen, involved in the community, register to vote & model strong character

HEALTHY LIFESTYLES

Adopt a healthy diet, practice healthy lifestyle choices & make a lifelong commitment to fitness

PRIORITY OUTCOMES

OUR IMPACT BECAUSE OF YOU

Memberships continue to cost only $25/child for the year

1,898 Club Members

3,615 youth served

179,859 snacks & meals served

53 Impact Programs run

POWER UP

We run a five-week Academic Success program called Power Up, designed to combat summer learning loss and prepare youth for the school year ahead. Youth worked on math and comprehension skills, high-frequency words, and phonics and writing skills. Overall, we had 198 youth participate in the program!

FOOD FOR THOUGHT

Across all three Clubs we were able to serve 10,250 free meals to the youth in our communities. We also served 169,609 free snacks. Making sure our members never go hungry is an important aspect to our mission of providing a safe place for our youth.

TEENS AGAINST TOBACCO USE

Teens Against Tobacco Use (TATU) at the Moody County Club is focusing not only on anti-tobacco messaging this year but also on how "a vape-free life is the best life." Youth work to become comfortable discussing difficult tobacco and vaping topics and how it will negatively impact their health. Teens also designed graphics and planned a social media campaign to promote a vape-free life to their peers.

WHATEVER IT TAKES

OUR IMPACT BECAUSE OF YOU

KIDS IN THE KITCHEN

Our Yankton Club hosted Kids in the Kitchen this year, inviting community members to join us at the Club and teach youth how to make easy healthy meals. Our members really enjoyed learning from each individual and serving the meal they made to their peers.

ENCOURAGING DIVERSITY

In 2021 our Clubs focused on diversity and inclusion. Each month we hosted a "Day of Diversity & Inclusion" in which Club members learned about a specific group of people or culture. The SDSU Black Student Alliance, Latin American Student Alliance, and Korean Student Alliance have all visited the Brookings Club to speak with members about different aspects of their culture.

CELEBRATING CREATIVITY

Encouraged by staff to showcase her talents, Brookings teen member, Shayonti, spent a few months in 2021 designing and painting a mural in the STEAM area at the Teen Center. The mural features items relating to teens and programs offered at the Club as well as inside jokes, pop culture, and personal interests.

TRAIL

TRAIL is a Boys & Girls Clubs of America diabetes prevention program geared toward Native American youth. Each lesson revolves around teaching youth healthy habits. All of our members at the Moody County Club are invited to participate in this program and enjoy trying healthy new snacks and activities.

INVESTING IN MENTAL HEALTH

To prioritize mental health as part of our healthy lifestyles programming, our Clubs continue to offer mentoring groups, encourage peer-to-peer support, and urge members to show off their accomplishments to promote positive self-esteem. We have updated our sensory rooms to provide a quiet space for members who are feeling anxious, and we partner with local counseling services to arrange more individualized counseling for our elementary youth, teens, and families when needed.

HOMEWORK HELP

Thanks to a grant from 21st Century, we implemented an extended Club Tutors program in Yankton. Teachers refer eligible 1st - 5th grade students to the after-school program based on reading and math testing scores. Club staff work with youth to reach grade-level skills through curriculum-based teaching and also provide other wellness opportunities such as counseling and food services.

GREAT FUTURES START HERE.

OUR GREAT FUTURE BECAUSE OF YOU

"The best part about the Club is that the staff help you whenever you need it! When I was going through a difficult experience, I was able to rely on the staff at the Club to help me through it. They listened when I needed to talk and helped me think about the positives in life, instead of the negatives. I used to be withdrawn and tough to talk to, but with the help of the staff here, I've learned that I can be loved through my mistakes. I want to be a Club Director when I get older to be able to help young kids like the Club staff have helped me!"

- Jaclyn, Yankton Teen Club Member

"Club staff have taught me how to be a good friend by setting a good example for us at the Teen Center. I've learned how to respect others and hold myself accountable for my actions. Not only have I built relationships here at the Club, staff also helped connect me with counseling services that I needed, too. My favorite Club memory was when I was nominated for Jr. Youth of the Year! I felt really special being able to participate in such a great program; I can't wait to join again next year!"

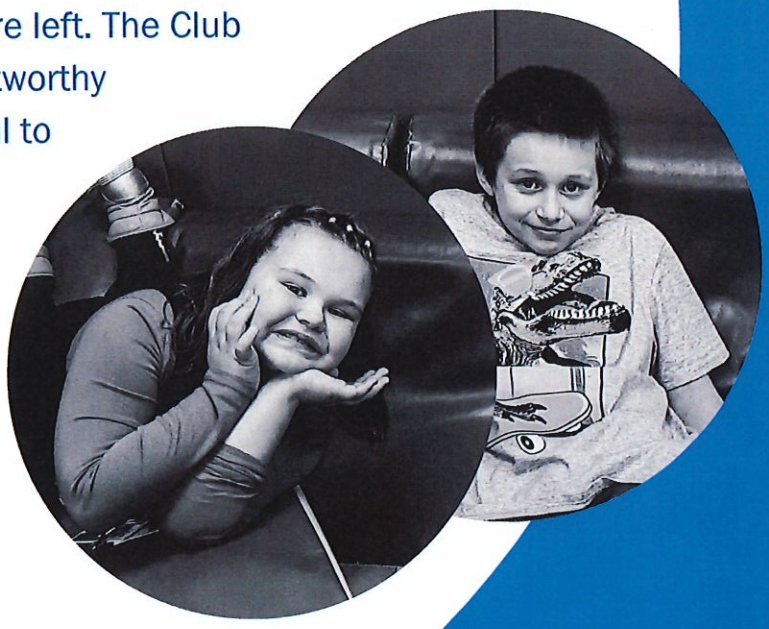
– Courtney, Yankton Teen Club Member

Our family is new to the Colman-Egan School District and struggled to find a safe, caring place for our second grader to go after school. Thanks to a recommendation, we found the Boys & Girls Club of Moody County. We are grateful to Hailey and her staff for welcoming Noah. We even had the opportunity to meet with Hailey to go over some of our son's special needs. The staff are well trained and caring, and Noah has done well at the Club. He talks about the fun activities he participates in and even shared he's made a friend. We are so happy that he's interacting with others and demonstrating positive behavior. The Club is a great place and we encourage other parents to consider it as a growth-inspiring opportunity."

- Sharon and Gary Hall, Moody County Club Parents

OUR GREAT FUTURE BECAUSE OF YOU

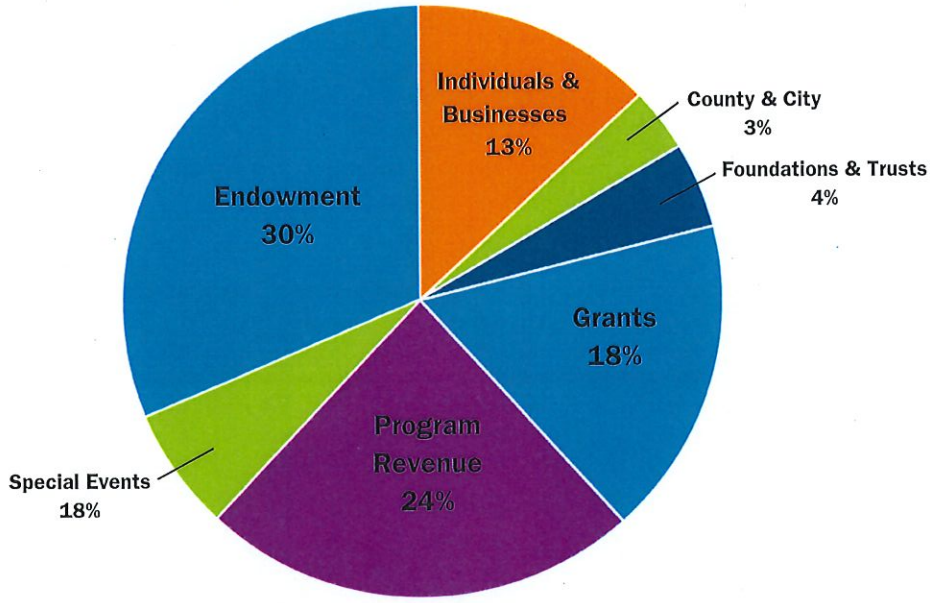
Unless I were to write page after page, I can't even begin to say the amount of positive feelings I have towards the Boys & Girls Club. This has been a rough year for our family and having the Club for the kids has given them so many opportunities to get out and experience new things and participate in activities they thoroughly enjoy, all while interacting with other children their age. I love that the staff at the Club are compassionate and go above and beyond to accommodate both kids even in situations that aren't easy. The patience and sincerity they all show is outstanding. The kids love going to the Club and even when I pick them up a few minutes early they ask to stay the few extra minutes that are left. The Club has been a reliable, trustworthy place. I'm forever grateful to have found the Club and would hands down recommend this place to anyone and everyone I can. Thank you for all you do!

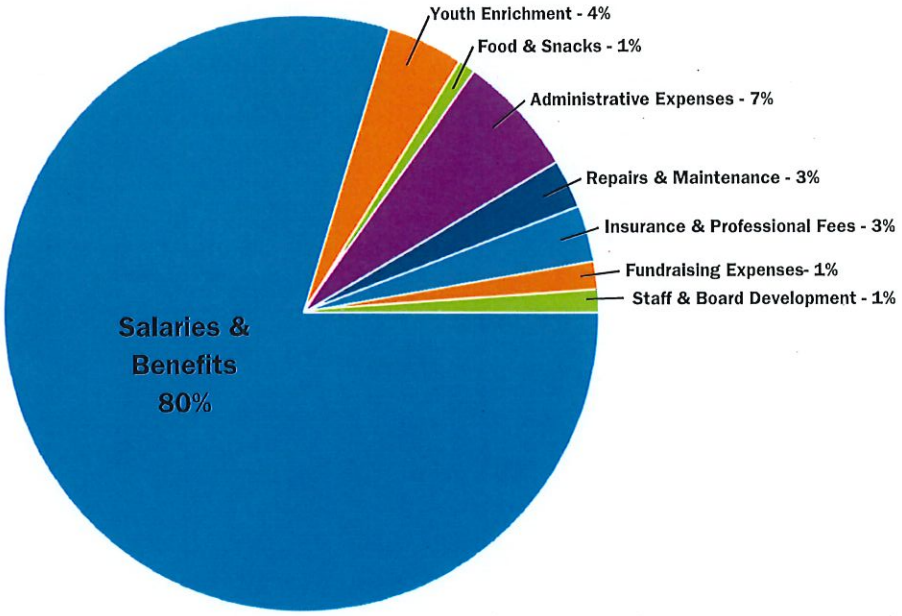


-Taryn Whinery,
Brookings Club Parent

OUR 2022 ORGANIZATION BUDGET

INCOME $4.35 M EXPENSE $4.35 M

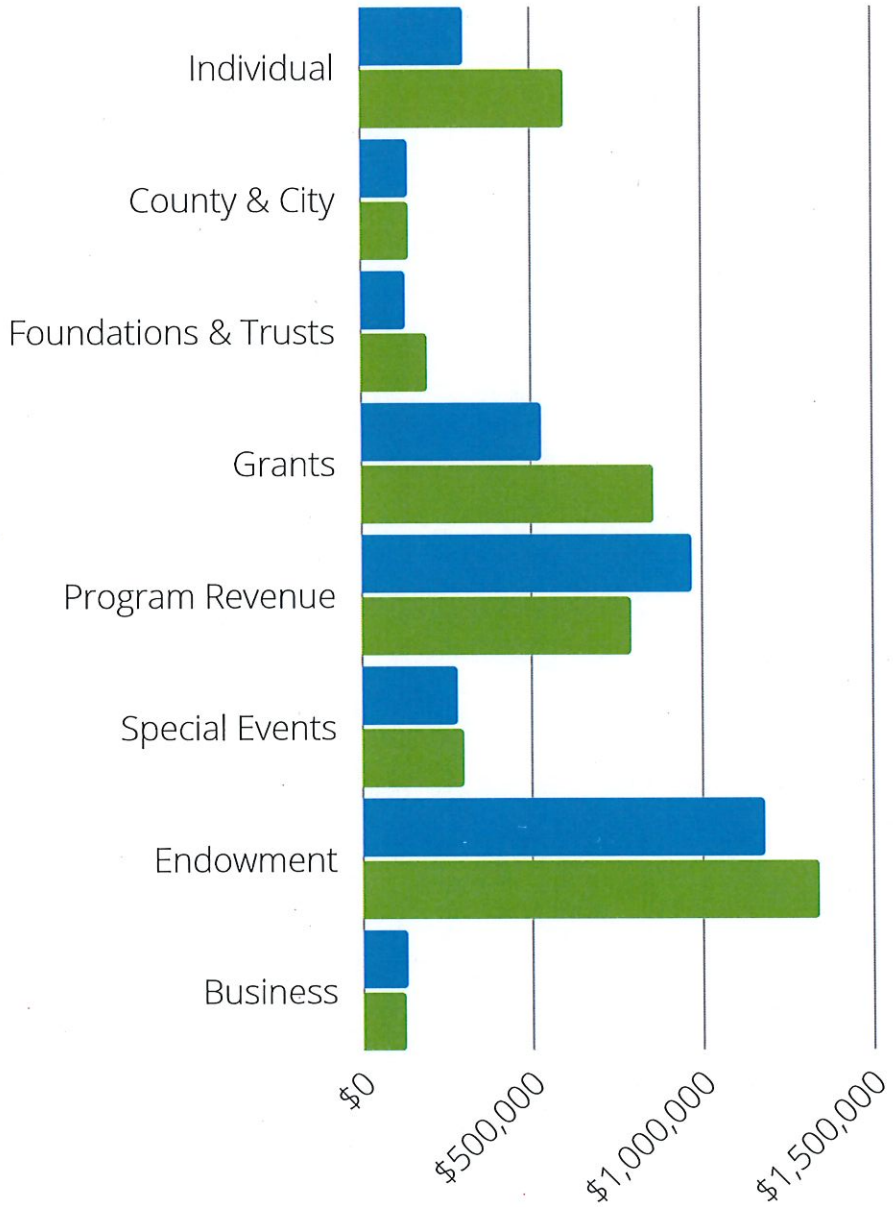




OUR 2021 ORGANIZATION ACTUAL INCOME

PROJECTED $3,653,250

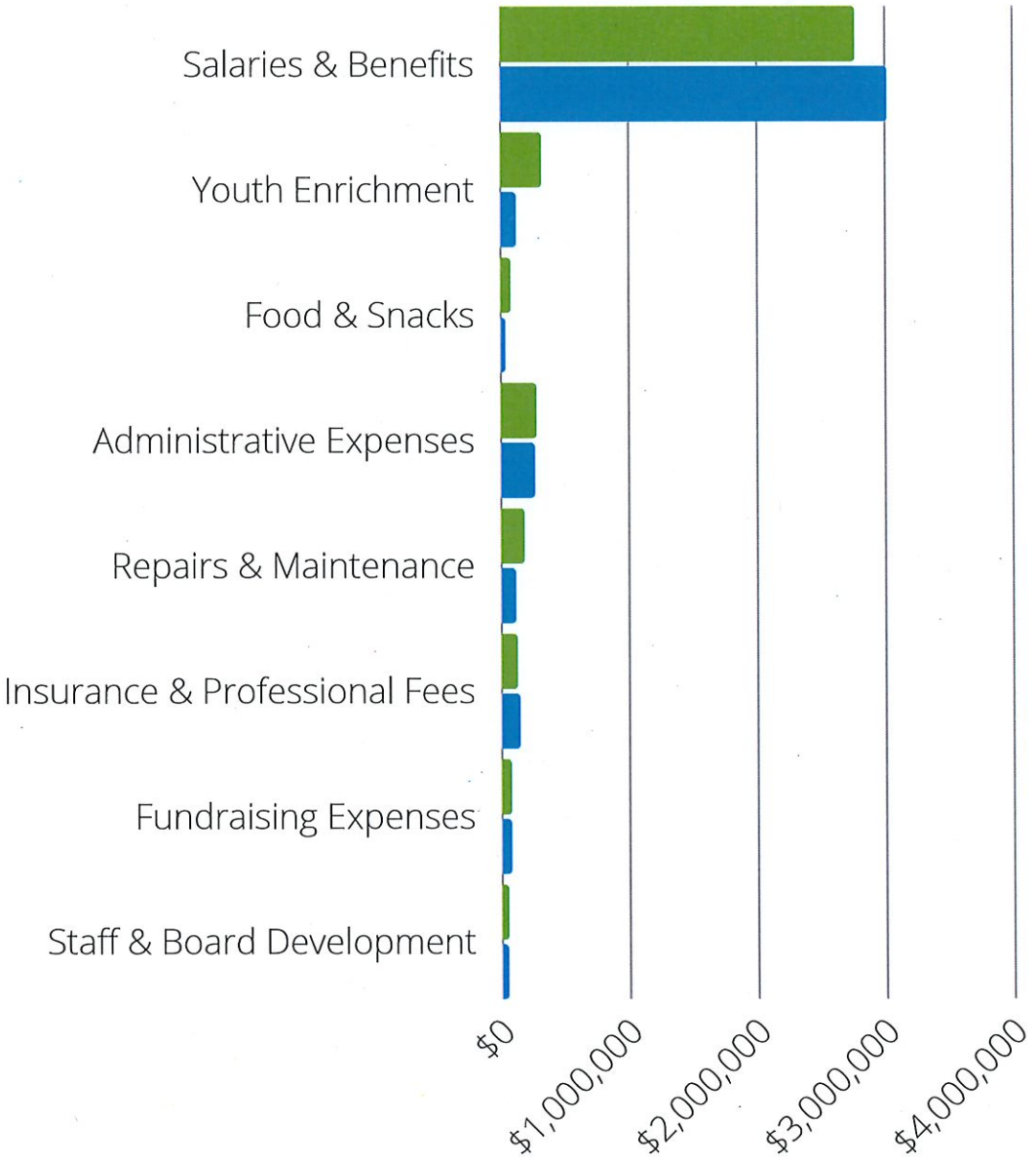
ACTUAL $4,332,389*



**Excess income is due, in large part, to receiving COVID Relief funds and grants. These are designated and restricted funds that will be used in 2021 and 2022 to build playgrounds, increase access to wellness activities and mental health counseling, and grow education enrichment opportunities within our Clubs.*

OUR 2021 ORGANIZATION ACTUAL EXPENSE

PROJECTED $3,866,385
ACTUAL $3,809,366



EXPANDING OUR IMPACT

BOYS & GIRLS CLUB
OF VERMILLION

Boys & Girls Club of the Northern Plains is eager to begin serving children in another great community. Boys & Girls Club of Vermillion will serve elementary youth enrolled in the Vermillion School District after school and on non-school days Monday through Friday, beginning at the start of the school year in fall 2022. While the Boys & Girls Club of Vermillion works to attain proper state licensing and hire a qualified and passionate full-time Executive Director to lead the Vermillion Club, the current Beyond School Adventures (BSA) after-school program will remain in place from January through August 2022. As Club staff and Advisory Council Members work to seek and build community relationships and partnerships, the Club's program will retain a fee-based structure to support operation, programming, and staffing costs. Boys & Girls Club of Vermillion's ultimate goal is to provide a safe, positive, and affordable drop-in facility available for all families in the Vermillion community.

Visit greatfuturessd.org/vermillion or follow Boys & Girls Club of Vermillion on Facebook for future Club updates, announcements, and opportunities!