

Department of Transportation

Office of Legal Counsel 700 East Broadway Avenue Pierre, South Dakota 57501-2586 605/773-3262 FAX: 605/773-4442

MEMORANDUM

TO: Darin Bergquist

FROM: Karla L. Engle

DATE: July 15, 2020

RE: June 23, 2020, Commission Meeting

The Department of Transportation requests that the Transportation Commission set a hearing date to consider amendment, adoption or repeal of administrative rules found in:

- ARSD Chapter 70:07:01 General provisions;
- ARSD Chapter 70:07:02 Classification and bidding capacity rating;
- ARSD Chapter 70:07:03 Bid proposals; and
- ARSD Chapter 70:07:04 Suspension and debarment.

I enclose a copy of the proposed rule revisions with this memo. Thank you.

KLE Enclosure

70:07:01:01. Definitions. Terms used in chapters 70:07:01 to 70:07:04, inclusive, have the following meanings:

(1) "Awarding authority," a public or private authority that awards construction contracts;

(2) "Business," a <u>natural person or</u> sole proprietor <u>proprietorship doing business</u> <u>that performs</u> <u>work</u> as a contractor or subcontractor or a partnership, association, corporation, or other entity formed for the purpose of doing business <u>performing work</u> as a contractor or subcontractor;

(3) "Commission," the South Dakota Transportation Commission;

(4) "Committee," the classification and rating committee established by § 70:07:02:01;

(5) "Construction contract," the written agreement between the department and the contractor setting forth the obligations of the parties for the performance of the prescribed work, including the invitation for bids, proposal, contract form, contract bond, standard specification specifications, supplemental specifications, special provisions, general and detailed plans, and notice to proceed and any addendum, change order and agreement that is required to complete construction of the work, including any authorized extension of the contract, all of which constitute one instrument, for the improvement of the highway system;

(6) "Contract crime," a violation of a state law, a federal law, or a rule, regulation, or order of a federal or state department or agency pertaining to the construction, maintenance, repair, or supervision of highways or to fraud, theft, embezzlement, bribery, forgery, misrepresentation, making false statements, falsification or destruction of records, or any other criminal offense in connection with obtaining, attempting to obtain, or performing a public or private contract or subcontract;

(7) "Contractor," a person<u>business</u> to whom the commission has awarded a department construction contract;

(8) "Conviction," any of the following accepted and recorded by a court:

(a) A plea of guilty;

(b) A verdict of guilty by a jury or a finding of guilt by a court; or

(c) A civil verdict <u>or civil judgment</u> against a person in which a civil penalty is imposed on the person as a result of a contract crime; or

(d) A plea or verdict of guilty or a civil judgment in which a civil penalty is imposed on a person as a result of a contract crime;

(9) "Current bidding capacity," the maximum dollar amount of work for which a prospective bidder may submit bids at any given bid letting;

(10) "Debar," to disqualify from entering into or receiving being awarded a department <u>construction contract</u> or from serving as a contractor or subcontractor under a department <u>construction contract</u>;

(11) "Department," the South Dakota Department of Transportation;

(12) "Maximum bidding capacity rating," the maximum dollar amount of work a contractor may have under contract at any one time, either as principal or subcontractor, regardless of whom the work is for or where it is located, as authorized by the committee;

(13) "Person," a business as defined in this section or a natural person;

(14<u>13</u>) "Principal," an officer, director, or partner of a business or an employee or shareholder engaged in management of the business;

(15<u>14</u>) "Prospective bidder," a person proposing to bid or bidding on a department construction contract;

(1615) "Secretary," the secretary of the South Dakota Department of Transportation;

(47<u>16</u>) "Suspend," to temporarily disqualify from entering into or receiving <u>being awarded</u> a department <u>construction</u> contract or from serving as a <u>contractor or</u> subcontractor under a department <u>construction</u> contract;

(48<u>17</u>) "Working capital," the difference between a contractor's current assets and current liabilities as classified on the contractor's audited financial statement plus 80 percent of the book value of the construction equipment listed in the contractor's prequalification statement and financial statement, plus committee-approved lines of credit.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:01, 19 SDR 154, effective April 11,1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

CHAPTER 70:07:02

CLASSIFICATION AND BIDDING CAPACITY RATING

Section

- 70:07:02:01 Classification and rating committee -- Membership -- Powers and duties.
- 70:07:02:02 Committee to keep record of proceedings.
- 70:07:02:03 Classification and maximum bidding capacity rating.
- 70:07:02:04 Procedure for obtaining classification and capacity rating.
- 70:07:02:05 Financial records confidential.
- 70:07:02:06 Time limit for statements.
- 70:07:02:07 Preference for work classification.

- 70:07:02:08 Work classifications classification.
- 70:07:02:09 Maximum Work classification and maximum bidding capacity rating.
- 70:07:02:10 Effective period of <u>work classification and rating</u>.
- 70:07:02:11 Determination of current bidding capacity of prospective bidders.
- 70:07:02:12 Allowable deductions for determining maximum bidding capacity rating Repealed.
- 70:07:02:13 Ineligibility for violation of laws, rules, or orders.
- 70:07:02:14 Repealed.
- 70:07:02:15 Ineligibility following grant of rating Repealed.
- 70:07:02:16 Procedure for review of decision of committee.
- 70:07:02:17 Reclassification procedure.
- 70:07:02:18 Forfeit Submission of rating supplemental information.
- 70:07:02:19 Renewal of prospective bidder prequalification <u>Repealed</u>.
- 70:07:02:20 Prior experience requirements.

70:07:02:01. Classification and rating committee -- Membership -- Powers and duties.

The classification and rating committee consists of four persons from the department selected by the commission. The committee may act for the commission <u>department</u> on all matters specified in this chapter. The secretary may appoint a temporary alternate <u>alternates to serve</u> if a committee member is <u>members are</u> unavailable.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 10 SDR 30, effective October 4, 1983; 13 SDR 129, 13 SDR 134, effective July 1, 1987; 15 SDR 142, effective March 26, 1989; transferred from § 70:01:05:22, 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:03. Classification and maximum bidding capacity rating. A <u>Unless the amount</u> being bid is less than \$250,000, a prospective bidder shall obtain a <u>work</u> classification and maximum bidding capacity rating granted by the committee pursuant to this chapter before bidding the bid <u>opening</u> on a state highway construction contract unless the amount being bid is less than \$200,000.

Source: SL 1975, ch 16, § 1; 6 SDR 109, effective May 29, 1980; 8 SDR 45, effective October 28, 1981; 8 SDR 170, effective June 21, 1982; 13 SDR 159, effective May 3, 1987; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:02, 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:04. Procedure for obtaining classification and capacity rating. To obtain <u>or</u> <u>renew a work classification and maximum bidding capacity rating a prospective bidder shall submit a</u> prequalification statement to the committee, on a form approved by the department. The <u>In the</u> <u>prequalification statement, the</u> prospective bidder shall include in the prequalification statement <u>a</u> <u>description of</u> the prospective bidder's equipment, organization, prior experience, and any <u>suspension or debarment or pending proposed suspension or debarment by a state or federal <u>any</u> <u>governmental</u> <u>agency from bidding on construction projects</u>. At its discretion, the committee may request additional information.</u>

In addition to the prospective bidder's prequalification statement, the prospective bidder shall furnish audited financial details documentation in accordance with either of the following:

(1) The prospective bidder may furnish a certification of surety from a bonding firm authorized to do business in this state stating the maximum bonding coverage the surety will issue on the

prospective bidder's behalf for both a single contract and for all of the prospective bidder's work including uncompleted contracts; or

(2) The prospective bidder may submit a separate statement of financial position audited by an independent certified public accountant. The opinion page of the audit statement shall include the audit firm's name, address, telephone number, and signature of a member of the firm.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 8 SDR 98, effective February 24, 1982; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:03, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:06. Time limit for statements. A prospective bidder shall be prequalified before the bid opening. If a prospective bidder's prequalification rating expires before the bid opening, or the prospective bidder is requesting initial prequalification, the prospective bidder shall submit a completed prequalification statement to the committee. The <u>A</u> prospective bidder who wishes to receive or renew a work classification and maximum bidding capacity rating shall submit the prequalification statement must be received by <u>and financial documentation to</u> the committee at the Becker Hansen Building at 700 East Broadway Avenue in Pierre at least 14 days before the day of the letting opening of the prospective bidder's bid, unless a shorter time frame is approved by the <u>committee</u>. A prequalification rating must be approved by the committee before the bid opening.

Requests to add work types or modify bidding capacity are considered <u>require submission of a</u> new prequalification statement submission and must meet the <u>this minimum</u> 14-day requirement.

A line of credit submitted to increase bidding capacity must be received by the committee before 11:00 a.m. of the last working day of the week preceding the letting. If the Legislature or the

Governor declares any part of the last working day of the week preceding the letting to be a holiday, the request must be received before 11:00 a.m. of the preceding day.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 8 SDR 170, effective June 21, 1982; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 0:01:05:04, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

Cross-References: Ineligibility following grant of rating, § 70:07:02:15; Reclassification procedure, § 70:07:02:17.

70:07:02:07. Preference for work classification. Each completed prospective bidder prequalification statement must indicate the <u>types of work for which</u> classification or classifications of work <u>is</u> requested, but the indication is not binding upon the committee.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:05, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:08. Work classifications classification. Types of work are classified as follows:

(1) Major grading;

(2) Minor grading;

(3) Portland cement concrete paving;

(4) Portland cement concrete repair (spall repair, joint repair, or pavement grinding);

(5) Asphalt concrete paving and microsurfacing;

(6) Asphalt surface treatment and asphalt crack sealing;

(7) New bridge construction;

(8) Bridge rehabilitation (deck overlays, fatigue retrofit, steel and concrete repair, opoxy chip seal, or rail retrofit);

(9) Minor structure construction (cast in place box culverts, pre-cast multi-beam deck bridges, or mechanically stabilized earth (MSE) large panel retaining walls);

(10) Lighting and signals;

(11) Signing, delineation, and pavement marking;

(12) Underground and utilities (storm sewer, sanitary sewer, waterline, drainage pipe, or precast box culvert);

(13) Incidental construction (fencing, guardrail, railroad crossings, MSE modular block retaining walls, gravel surfacing, base course, landscaping, or erosion control);

(14) Miscellaneous concrete construction (sidewalk, bike path, multi-use path, or curb and gutter);

(15) Bridge painting; and

(16) High friction surface treatment and bridge deck polymer chip seal.

The committee may approve a prospective bidder in one or more types of work.

The committee may prequalify a prospective bidder on a project by project basis for specialty work not specifically covered by the foregoing classifications.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:06, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:09. Maximum Work classification and maximum bidding capacity rating. The <u>committee may assign a work classification and criteria for determining</u> maximum bidding capacity ratings are as follows rating based on the following factors:

(1) The prospective bidder's ability to finance the work as shown by the prospective bidder's audited financial statement, surety statement, surety bond, or supplemental independent audit, debt records and other financial documents;

(2) The amount, <u>ownership</u>, <u>sufficiency</u>, condition and availability of the prospective bidder's equipment;

(3) The work abilities and experience of the prospective bidder's personnel; and

(4) The <u>quality and timeliness of the prospective bidder's previous record</u> work on previous <u>contracts</u> with the department and other awarding authorities.

A maximum bidding capacity rating may not exceed ten times the amount of a prospective bidder's working capital. The committee may honor <u>consider</u> a bank line of credit to increase the prospective bidder's working capital. The prospective bidder shall <u>state describe</u> the line of credit on a form furnished by the committee and is valid for the period of the prospective bidder's prequalification. The committee may declare the prospective bidder ineligible for prequalification if the <u>committee determines</u>, in its discretion, that the prospective bidder has been is deficient, as determined by the committee, in any of the criteria factors listed in this section.

If a certification of surety is furnished in accordance with subdivision 70:07:02:04(1), the maximum bidding capacity rating must conform to may not exceed the bonding limitations established by the surety on the prospective bidder's behalf.

If an audited financial statement is furnished, the per contract bidding capacity is prospective bidder may not bid more than 50 percent of the maximum bidding capacity on any single construction contract.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:07, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:10. Effective period of <u>work classification and rating</u>. If the prospective bidder submits an audited statement of financial position in accordance with subdivision 70:07:02:04(2), the <u>any work</u> classification and maximum bidding capacity rating <u>granted by the committee</u> is effective for <u>the period specified by the committee</u>, but not more than 18 months from the date of the balance sheet. If a certification of surety is submitted in accordance with subdivision 70:07:02:04(1), the <u>any</u> <u>work</u> classification and maximum bidding capacity rating <u>expires</u> according to the expiration date as shown on the prospective bidder's surety bond or granted by the committee will expire upon the expiration or rescission of the certification of surety. The prospective bidder shall provide the department with written notice of the rescission of a certification of surety within five days after the prospective bidder receives notice of the rescission. The <u>If requested in writing by the prospective bidder</u> <u>bidder</u>, the committee may grant one extension of <u>extend the effective date of the work classification</u> <u>and maximum bidding capacity rating one time for</u> not more than 60 days to the period that the maximum bidding capacity rating is effective. The prospective bidder shall submit any request for an

extension to the committee in writing. The prospective bidder must make the request and receive the extension before the opening of any bid affected by the extension.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 8 SDR 98, effective February 24, 1982; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:08, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:11. Determination of current bidding capacity of prospective bidders. The department shall give a prospective bidder a current bidding capacity in a specified dollar amount under one or more classifications for which the prospective bidder has qualified. The For any given department letting, a prospective bidder may not submit bids that total more than the bidder's current bidding capacity. The current bidding capacity is arrived at by subtracting from the maximum bidding capacity rating the uncompleted dollar amount of all uncompleted bonded work wherever located.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:10, 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:12. Allowable deductions for determining maximum bidding capacity rating. The committee may include a deduction for any of the following factors when calculating the maximum bidding capacity rating:

(1) Current ability;

(2) Experience and organization;

(3) Ownership, sufficiency, availability, and condition of major items of equipment;

(4) Quality and timeliness of work performed on previous contracts; and

(5) Independent financial audit concerns, including account and debt records.

Deductions may not exceed 50 percent for any one factor.

The committee may limit a prospective bidder to a specific number of projects over the \$200,000 prequalification requirement based on any of the criteria in this section <u>Repealed</u>.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:11, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:13. Ineligibility for violation of laws, rules, or orders. The contractor or <u>If a</u> prospective bidder's violation of <u>bidder violates</u> a state law, a federal law, or a rule, regulation, or order of a federal or state department or agency pertaining to the construction, maintenance, repair, or supervision of highways, or the submission of <u>if the prospective bidder submits</u> a falsified prequalification statement or audited financial statement, <u>the committee</u> may make a contractor or <u>declare</u> the prospective bidder ineligible to be prequalified for up to 36 months, as determined by the committee or as based on federal regulations.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:15. Ineligibility following grant of rating. The committee may declare a prospective bidder ineligible before the department receives bids or the commission awards a contract if a development occurs after the granting of a classification or a maximum bidding capacity rating which in the determination of the committee would affect the responsibility of the prospective bidder <u>bidder Repealed</u>.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:17, 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:16. Procedure for review of decision of committee. A prospective bidder may, within 14 days after receipt of notice of a decision of the committee, ask the secretary to review that decision by submitting a request in writing setting forth the decision to be reviewed and the change in the decision being requested, along with any supporting information or documentation. The secretary, or the secretary's designee, shall issue a written decision within five business days following receipt of the request for review and any <u>supporting information or documentation</u>. The decision of the secretary, or the secretary or the secretary's designee, constitutes final agency action.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:23, 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

Cross-Reference: Classification and rating committee -- Membership -- Powers and duties, § 70:07:02:01.

70:07:02:17. Reclassification procedure. A holder of a <u>work</u> classification and maximum bidding capacity rating may request a <u>reclassification</u> <u>different or additional work classification</u> or a higher maximum bidding capacity rating, or both, by submitting a new prequalification statement <u>and</u> <u>any revised financial documentation</u> to the committee at least 14 days before the day of the bid letting opening of any affected bids, unless a shorter time frame is approved by the committee. A reclassification or an increase in a <u>Any changes to a work classification or maximum bidding</u> capacity rating, or both, are in take effect on the day granted by the committee.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:15, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

Cross-Reference: Time limit for questionnaires statements, § 70:07:02:06.

70:07:02:18. Forfeit-Submission of rating supplemental information. The committee may, at any time, require a prospective bidder who holds a work classification and maximum bidding capacity rating to submit a new prequalification statement concerning an existing maximum bidding capacity rating supplemental documentation or other information relating to any of the factors set out in 70:07:02:09. Failure to The prospective bidder shall submit a new prequalification statement the supplemental documentation within 14 days of the request forfeits the existing maximum bidding capacity rating, unless a longer time period is specified in writing by the committee.

If a prospective bidder forfeits a maximum bidding capacity rating, the committee shall receive and act upon a new prequalification statement from the prospective bidder before bids may be honored.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:16, 19 SDR 154, effective April 11, 1993; 25 SDR 145, effective May 30, 1999; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:19. Renewal of prospective bidder's prequalification. To retain or revise prequalification status, a prospective bidder shall complete a new prospective bidder prequalification statement based on either the expiration date of the bidder's surety bond, or the expiration date of the bidder's audited financial statement. The prequalification committee shall review the prequalification statement and determine the new status of eligible work types, bidding capacity per contract, maximum bidding capacity, and expiration date <u>Repealed</u>.

Source: 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:02:20. Prior experience requirements. Only work performed by the prospective bidder in the previous five years shall be considered by the committee, <u>unless the bidder</u> <u>demonstrates, to the satisfaction of the committee, that earlier experience is relevant to the bidder's</u> <u>work classification and maximum bidding capacity rating</u>.

The committee may consider an exception for work not performed in the last five years if the prospective bidder provides documentation that the bidder had the equipment, manpower, and experience to perform that work.

Source: 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:03:03. Denial of proposal for substandard work. The <u>committee department may</u> direct the department not to accept <u>recommend rejection of</u> a bid proposal from a prospective bidder if the prospective bidder has work under contract and the status of the work is not up to the standard of progress or quality required by the department.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 11 SDR 22, effective August 12, 1984; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:25, 19 SDR 154, effective April 11, 1993; 32 SDR 109, effective December 26, 2005; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:03:05. Award of multiple contracts. If a prospective bidder bids <u>is the lowest</u> <u>competent and responsible bidder on more than one project</u> and the total amount of the low <u>these</u> bids exceeds its <u>the</u> current bidding capacity, the department may only award contracts <u>in an</u> <u>amount</u> up to the current bidding capacity. The department shall select projects to <u>contracts for</u> award that are to the advantage <u>based on the best interests</u> of the department.

Source: 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

CHAPTER 70:07:04

SUSPENSION AND DEBARMENT

Section

70:07:04:01 Suspension for subcontracting violation.

- 70:07:04:02 Suspension of bidder.
- 70:07:04:03 Suspension -- Notice and content -- Effective date.
- 70:07:04:04 Commencement of debarment proceedings after suspension, Repealed.
- 70:07:04:05 Grounds for debarment -- Contract crime.
- 70:07:04:06 Grounds for debarment -- Violation of antitrust laws.
- 70:07:04:07 Conviction of person imputed to business.
- 70:07:04:08 Debarment based on affiliation.
- 70:07:04:09 Reasons for debarment.
- 70:07:04:10 Debarment procedure Right to hearing on suspension and debarment.
- 70:01:04:10.1 Notice of suspension or debarment.
- 70:01:04:10.2 Hearing request.
- 70:01:04:10.3 Failure to respond.
- 70:07:04:11 Debarment period when conviction imputed or based on affiliation.
- 70:07:04:12 Duration of debarment.
- 70:07:04:13 Effective date of debarment.
- 70:07:04:14 Time limit for initiating debarment or suspension.
- 70:07:04:15 Term of debarment
- 70:07:04:16 Termination of debarment or award during debarment.
- 70:07:04:17 Continuation of contracts.

70:07:04:18 Award of department contracts to debarred or suspended persons business prohibited -- Exception.

70:07:04:19 Subcontracts with debarred or suspended persons <u>business</u> prohibited --Exception.

70:07:04:20 Suspension of prequalification.

70:07:04:21 Period of suspension.

70:07:04:22 Prequalification requirements following completion of suspension or debarment.

70:07:04:01. Suspension for subcontracting violation. The standard specifications for road and bridge construction included in the construction contract shall contain provisions for subcontracting.

If evidence and investigation establish the secretary determines a contractor has attempted to violated subcontracting provisions, the secretary may suspend the bidding qualifications of the prospective bidder contractor for up to 180 days.

Source: SL 1975, ch 16, § 1; 8 SDR 45, effective October 28, 1981; 11 SDR 22, effective August 12, 1984; 13 SDR 129, 13 SDR 134, effective July 1, 1987; transferred from § 70:01:05:20, 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:02. Suspension of bidder. The secretary may suspend a person or <u>business</u> from bidding by order upon receiving notice or learning of a conviction for a contract crime or violation of antitrust law or upon receiving evidence of an affiliation described in § 70:07:04:07, 70:07:04:08, or 70:07:04:09.

Source: 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:03. Suspension -- Notice and content -- Effective date. The order of suspension shall describe the reason for suspension and the period of suspension. The order shall be sent by certified mail to the person or business suspended.

The order of suspension takes effect on the date the order is mailed. A suspension may not exceed 180 days.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:04. Commencement of debarment proceedings after suspension. The secretary shall start debarment proceedings within 180 days after the mailing of the suspension order Repealed.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

Cross-Reference: Debarment procedure, § 70:07:04:10.

70:07:04:05. Grounds for debarment -- Contract crime. The commission shall <u>may</u> debar a business if the business or a principal or former principal of the business is convicted in any jurisdiction of a contract crime or if a conviction is imputed to the business as set forth in §§ 70:07:04:07 and 70:07:04:08.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:06. Grounds for debarment -- Violation of antitrust laws. The commission shall <u>may</u> debar a business if the business or a principal <u>or former principal</u> of the business is convicted in any jurisdiction of violating SDCL chapter 37-1, federal antitrust laws, or another state's antitrust laws or if a conviction is imputed to the business as set forth in §§ 70:07:04:07 and 70:07:04:08.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:08. Debarment based on affiliation. The conviction of a person or business for a contract crime in any jurisdiction is imputed to any principal, former principal, successor business or corporation, or any other person who is associated with or formerly associated with a the convicted <u>person or business</u> which is subject to debarment or suspension and who participated in, knew of, or had reason to know of the contract crime.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:09. Reasons for debarment. The commission shall <u>may</u> debar a business for the following reasons:

(1) The business employs a former principal of a debarred or suspended business or person as an officer, director, or manager or in another significant decision-making capacity while the former principal or business is debarred or suspended;

(2) The business is owned by or associated in a joint venture with a debarred or suspended business or is controlled by a principal or former principal of a debarred or suspended business; or

(3) A former principal of a debarred or suspended business has a significant financial interest in the business and the principal has the authority to or will control, direct, manage, or influence activities of the business concerned with the department contract in question.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:10. Debarment procedure <u>Right to hearing on suspension and debarment</u>. The <u>secretary may suspend a business and the commission may debar a business only after a hearing</u> or opportunity for hearing pursuant to contested case procedure in SDCL chapter 1-26 has been provided for the business.

Source: 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

<u>70:07:04:10.1 Notice of suspension or debarment.</u> The secretary shall notify the business of the intent to suspend or debar. Thes notice shall inform the business of the right to request a hearing prior to imposition of suspension or debarment and shall include an explanation of the procedure for requesting a hearing. The notice shall be sent by certified mail to the address on record with the department. The secretary shall send notice of intent to disbar within 60 days after a suspension order.

70:07:04:10.2 Hearing request. To request a hearing, the person shall submit a written request to the secretary. A mailed hearing request must be postmarked or an electronic hearing request must be received within twenty days following the date of the notice to suspend or debar. Upon receipt of a request for hearing, the secretary shall issue a notice of hearing pursuant to SDCL chapter 1-26. 70:07:04:10.3 Failure to respond. Failure to request a hearing within the time specified in 70:07:04:10.2 constitutes a waiver of the right to a hearing. If the right to a hearing on suspension is waived, then the secretary may issue an order of suspension. If the right to a hearing on debarment is waived, then the commission may issue an order of debarment.

70:07:04:11. Debarment period when conviction imputed or based on affiliation. The period of debarment for a person, business, or successor business when a conviction for a contract crime is imputed from a person to the business under § 70:07:04:07 or based on affiliation under § 70:07:04:08 is the same as that of the debarred may not be less than any period of debarment imposed on the convicted person, former principal, or business.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:12. Duration of debarment. A person <u>business</u> may not be debarred for more than one year <u>three years</u> for conduct which gave rise to the grounds for debarment. If new or different grounds arise, a new debarment hearing shall be held.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:14. Time limit for initiating debarment or suspension. A debarment or a suspension must be initiated within three years from the date of the conviction of a <u>person or</u> business for a contract crime.

Source: 19 SDR 154, effective April 11, 1993.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:18. Award of department contracts to debarred or suspended persons

business prohibited -- Exception. Except as provided in § 70:07:04:16, the department may not award a department contract to a debarred or suspended person business.

Source: 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:19. Subcontracts with debarred or suspended persons business prohibited --

Exception. Except as provided in § 70:07:04:16, a contractor to whom a department contract has been awarded by the commission may not subcontract with a debarred or suspended person <u>business</u> for performance of the department contract. The department may not approve a debarred or suspended subcontractor, except as provided in § 74:07:04:16.

Source: 19 SDR 154, effective April 11, 1993; 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:20. Suspension of prequalification. The department <u>secretary may deny or</u> suspend a <u>contractor's the prequalification status of any business</u>. A <u>suspension or denial pursuant</u> to this rule prohibits the contractor from bidding on any department construction contract for which prequalification is required. The suspension may be based on a violation of a state or federal law, rule, or regulation; an order of a federal or state department or agency pertaining to the construction, maintenance, repair, or supervision of highways; suspension or debarment by a state or federal agency; er-poor or unsatisfactory management, quality and timeliness of work performed on existing or previous contracts; or failure to submit supplemental information as requested by the committee

under § 70:07:02:18. A suspension pursuant to this rule prohibits the business from bidding on any department contract for which prequalification is required.

Source: 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:21. Period of suspension. The suspension of a contractor's prequalification status shall be for a specific period of time based on the seriousness of the deficiency, but not to exceed 180 days.

Source: 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.

70:07:04:22. Prequalification requirements following completion of suspension or

debarment. A contractor who <u>business that</u> was suspended <u>or debarred</u> and has completed the suspension <u>or debarment</u> period, shall reapply for prequalification status before bidding on a department construction contract for which prequalification is required. The contractor <u>business</u> may submit prequalification application information before the end of the suspension <u>or debarment</u> period, but no prequalification approval is effective until completion of the suspension <u>or debarment</u> period.

Source: 40 SDR 121, effective January 6, 2014.

General Authority: SDCL 31-5-10.

Law Implemented: SDCL 31-5-10.