



South Dakota Board of Examiners for Speech-Language Pathology

Mailing Address:
810 North Main Street, Suite 298
Spearfish, SD 57783

Phone: (605) 642-1600 E-Mail: proflic@rushmore.com
Home Page: speechpath.sd.gov

DRAFT TELECONFERENCE **BOARD MEETING AGENDA**

TO: All Board Members

FROM: Carol Tellinghuisen

DATE: April 1, 2020

MEETING DATE: April 17, 2020

LOCATION: Teleconference with public access at:

Board Office
629 Main St.
Spearfish, SD
605-642-1600

Persons interested in joining the meeting may do so by appearing in person for the conference call at the locations listed above or by calling 605-642-1600 by April 16, 2020 to arrange for a dial in number for the teleconference.

MEETING TIME: 9:30AM CST / 8:30AM MST

Agenda Item Number

1. Call to Order/Welcome and Introductions-Schmidt
2. Roll Call-Schmidt
3. Corrections or additions to the agenda
4. Approval of the agenda
5. Public Testimony/Public Comment Period at 9:35 a.m. CST
6. Telehealth-COVID-19

7. Executive Session Pursuant to SDCL 1-25-2
 - a. Complaints/Investigations
 - i. #100
 - ii. #101
8. Approval of the minutes from February 21, 2020
9. FY Financial Update
10. Open Meeting Laws
11. NCSB Annual Conference October 22-24, 2020, Santa Fe
12. Question regarding limited license signature
13. Audiology and Speech-Language Pathology Interstate Compact (ASLP-IC)
14. Legislative Update
15. Any other business coming in between date of mailing and date of meeting
16. Schedule next meeting

DRAFT



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DRAFT OFFICIAL BOARD MINUTES FOR February 21, 2020 TELECONFERENCE

MEMBERS PRESENT: Brittany Schmidt, President
Jane Heinemeyer, Vice-President
Shirley Hauge, Member
Jaculin Protexter, Member
Connie Tucker, Lay Member

MEMBERS ABSENT: None

OTHERS PRESENT: Carol Tellinghuisen, Executive Secretary
Brooke Tellinghuisen Geddes, Executive Assistant
Jennifer Schultz, SDSLHA

CALL TO ORDER/WELCOME AND INTRODUCTIONS: President Schmidt called the meeting to order at 8:34AM MDT.

ROLL CALL: Schmidt requested Tellinghuisen Geddes to call the roll. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes. A quorum was present.

CORRECTIONS OR ADDITIONS TO THE AGENDA: None

APPROVAL OF THE AGENDA: Tucker made a motion to approve the agenda. Hauge seconded the motion. **MOTION PASSED** by roll call vote. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes.

PUBLIC TESTIMONY/PUBLIC COMMENT PERIOD: Schmidt called for any public comments. Schultz advised that ASHA is taking steps to establish a separate code of conduct for assistants and that the Board may need to look at updating their current code of conduct to the most recent. She also updated the Board on the three pathways to certification that ASHA is looking at for assistants.

SPEECH LANGUAGE PATHOLOGY-February 21, 2019
Page 2

ELECTION OF OFFICERS: Hauge made the motion to keep the current slate of officers the same. Tucker seconded the motion. **MOTION PASSED** by roll call vote. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes.

EXECUTIVE SESSION PURSUANT TO SDCL 1-25-2: Schmidt made the motion to enter executive session at 8:50AM. Hauge seconded the motion. **MOTION PASSED** by roll call vote. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes. Schmidt made the motion to exit executive session at 8:54AM. Heinemeyer seconded the motion. **MOTION PASSED** by roll call vote. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes.

COMPLAINTS/INVESTIGATIONS: Schmidt reported #100, #101 as pending.

EXECUTIVE SECRETARY CONTRACT: Hauge made a motion to renew the contract with a State cost of living increase if implemented by the State. Heinemeyer seconded the motion. **MOTION PASSED** by roll call vote. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes.

APPROVAL OF THE MINUTES FROM November 1, 2019, January 17, 2020: Protexter made a motion to approve the minutes from November 1, 2019 and amend the minutes from January 17, 2020 to indicate Hauge made a motion to support following the discussion of the compact. Hauge seconded the motion. **MOTION PASSED** by roll call vote. Schmidt, yes; Heinemeyer, yes; Hauge, yes; Protexter, yes; Tucker, yes.

FY FINANCIAL UPDATE: Tellinghuisen Geddes reported fiscal year-end figures as of June 30, 2019: revenue of \$28,717.48, expenditures of \$34,875.99 and cash balance on hand of \$137,172.20 and year to date figures as of January 31, 2020: revenue of \$79,359.41, expenditures of \$24,211.09 and cash balance on hand of \$192,320.52. Heinemeyer questioned if the cash balance was healthy. Tellinghuisen advised they are in a sound position financially and it is good to have a reserve balance for investigation of complaints or if a complaint had to go to a hearing.

WALLET CARD UPDATE: Tellinghuisen Geddes advised the wallet cards have been mailed out to all licensees and going forward licensees will receive updated wallet cards upon renewing their license.

NCSB ANNUAL CONFERENCE OCTOBER 22-24, 2020, SANTA FE: The Board agreed to send two members and or staff. Schmidt indicated she may be interested. Any members interested will need to contact the Board office.

AUDIOLOGY AND SPEECH-LANGUAGE PATHOLOGY INTERSTATE COMPACT (ASLP-IC): Schultz updated the Board on the current status of the ASLP interstate compact and advised that 8 states have introduced the compact into legislation. She stated that many have introduced fiscal notes, but they differ from state to state. She also stated that the state convention is coming up and they would like to have a Board member on the discussion panel. Heinemeyer questioned the procedures and risk of having a member on

the panel. Tellinghuisen advised it would be prudent to have the questions ahead of time to discuss with legal counsel and that a discussion on open meeting laws should be added to the next agenda. Schmidt recommended that all Board members stay informed on the compact by visiting the ASLP website on a regular basis.

SDSLHA COMMUNICAITON/COLLABORATION: Schmidt expressed appreciation to the association on their communication efforts with the Board. Tellinghuisen advised that Tiffany Trask is the contact and liaison for disseminating information from the Board, but anyone is welcome to contact the Board.

Tucker exited the meeting at 9:28AM.

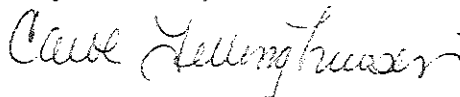
LEGISLATIVE UPDATE- Tellinghuisen advised there is no new updates on legislation at this time, but a special meeting may need to be called if that changes.

ANY OTHER BUSINESS COMING IN BETWEEN DATE OF MAILING AND DATE OF MEETING: There was no other business.

NEXT MEETING DATE: The next meeting is set for April 17, 2020 at 8:30AM MDT/9:30AM CDT.

The meeting was adjourned at 9:32AM.

Respectfully submitted,



Carol Tellinghuisen
Executive Secretary

1-27-1.17. Draft minutes of public meeting to be available--Exceptions--Violation as misdemeanor. The unapproved, draft minutes of any public meeting held pursuant to § 1-25-1 that are required to be kept by law shall be available for inspection by any person within ten business days after the meeting. However, this section does not apply if an audio or video recording of the meeting is available to the public on the governing body's website within five business days after the meeting. A violation of this section is a Class 2 misdemeanor. However, the provisions of this section do not apply to draft minutes of contested case proceedings held in accordance with the provisions of chapter 1-26.

STATE OF SOUTH DAKOTA
REVENUE SUMMARY BY BUDGET UNIT
FOR PERIOD ENDING: 02/29/2020

AGENCY	09	HEALTH					
BUDGET UNIT	09212	BOARD OF SPEECH-LANGUAGE PATHOLOGY					
CENTER	COMP	ACCOUNT	DESCRIPTION	CURRENT MONTH	YEAR-TO-DATE		
COMPANY NO	6503						
COMPANY NAME	PROFESSIONAL & LICENSING BOARDS						
092120068622	6503	4293201	INITIAL APPLICATION FEE	100.00	700.00		
092120068622	6503	4293202	LICENSE FEE	150.00	600.00		
092120068622	6503	4293203	RENEWAL FEE	.00	75,350.00		
ACCT:	4293		BUSINESS & OCCUP LICENSING (NON-GOVERNMENTAL)	250.00	76,650.00	*	
ACCT:	42		LICENSES, PERMITS & FEES	250.00	76,650.00	**	
092120068622	6503	4920045	NONOPERATING REVENUES	.00	2,959.41		
ACCT:	4920		NONOPERATING REVENUE	.00	2,959.41	*	
ACCT:	49		OTHER REVENUE	.00	2,959.41	**	
CNTR:	092120068622			250.00	79,609.41	***	
CNTR:	092120068			250.00	79,609.41	****	
CNTR:	0921200			250.00	79,609.41	*****	
COMP:	6503			250.00	79,609.41	*****	
B UNIT:	09212			250.00	79,609.41	*****	

STATE OF SOUTH DAKOTA
MONTHLY OBJECT/SUB-OBJECT REPORT BY BUDGET UNIT
FOR PERIOD ENDING: 02/29/2020

AGENCY BUDGET UNIT CENTER-5	09 09212 09212	HEALTH BOARD OF SPEECH-LANGUAGE PATHOLOGY BOARD OF SPEECH-LANGUAGE PATHOLOGY	COMP COMP	ACCOUNT	DESCRIPTION	CURRENT MONTH	YEAR-TO-DATE	
COMPANY NO 6503								
COMPANY NAME PROFESSIONAL & LICENSING BOARDS								
092120068622	6503	520402000000000000			DUES & MEMBERSHIP FEES	.00	450.00	*
092120068622	6503	520409000000000000			MANAGEMENT CONSULTANT	2,914.90	26,020.13	
092120068622	6503	520420000000000000			CENTRAL SERVICES	110.55	356.89	
092120068622	6503	520420200000000000			PROPERTY MANAGEMENT	.00	.58	
092120068622	6503	520451000000000000			RENTS-OTHER	.00	11.96	
ACCT: 5204 CONTRACTUAL SERVICES								
092120068622	6503	520502000000000000			OFFICE SUPPLIES	3,025.45	26,839.56	*
092120068622	6503	520531000000000000			PRINTING-STATE	.00	111.71	
092120068622	6503	520532000000000000			PRINTING-COMMERCIAL	.00	266.00	
092120068622	6503	520535000000000000			POSTAGE	79.31	95.08	
ACCT: 5205 SUPPLIES & MATERIALS								
ACCT: 52 OPERATING EXPENSES								
COMP: 6503 PROFESSIONAL & LICENSING BOARDS						3,104.76	27,315.85	***
CENTER: 092120068622						3,104.76	27,315.85	****
B UNIT: 09212						3,104.76	27,315.85	*****

AGENCY: 09 HEALTH
BUDGET UNIT: 09212 BOARD OF SPEECH-LANGUAGE PATHOLOGY

COMPANY	CENTER	ACCOUNT	BALANCE	DR/CR	CENTER DESCRIPTION
6503	092100068622	1140000	189,465.76	DR	
COMPANY/SOURCE TOTAL 6503 686			189,465.76	DR *	BD OF EXAMINERS FOR SPEECH-LANGUAGE PATH
COMP/BUDG UNIT TOTAL 6503 09212			189,465.76	DR **	
BUDGET UNIT TOTAL 09212			189,465.76	DR ***	

BOARDS AND COMMISSIONS

{STATE OF SOUTH DAKOTA}

State of South Dakota Boards and Commissions Meeting Guidelines



It is the expectation of the State of South Dakota that public information and meeting materials for board and commission meetings be transparent, timely and accurate.

State of South Dakota
Office of the Governor
500 East Capitol Avenue
Pierre, SD 57501

Phone: (605)773-3212

Fax: (605)773-4711

10/01/2019

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State of South Dakota

What is South Dakota Open Meetings Law?

South Dakota Open Meetings Law embodies the principle that the public is entitled to the greatest possible information about public affairs and is intended to encourage public participation in government. SDCL 1-25 requires that official meetings of public bodies must be public and noticed in advance of the meetings.

An "official meeting" is defined as "any meeting of a quorum of a public body at which official business or public policy of that public body is discussed or decided by the public body, whether in person or by means of teleconference."

No Board may prevent a person from recording, through audio or video technology, an official meeting as long as the recording is reasonable, obvious, and not disruptive. The Board may designate a place in the meeting room for audio or video recording equipment.

Who Does the Open Meetings Law Apply To?

South Dakota Open Meetings Law applies to all public bodies "of the state or its political subdivisions" that exercise "sovereign power derived from state law." This includes cities, counties, school boards and other public bodies created by ordinance or resolution, such as appointed boards, task forces, and committees, so long as they have authority to actually exercise sovereign power.

Open Meetings

In-person Meetings

In addition to statutory requirements, the State of South Dakota is fully committed to transparency and would like to provide some additional information regarding public accessibility of official board meetings. Boards and commissions in-person meetings are required to be accessible both in person and via telephone (as a minimum method) or via the internet or web-meeting.

Boards and Commissions can facilitate these meetings using a variety of methods including:

- 1) Utilizing tools like Skype or Livestream which may still require a phone line; OR
- 2) Establishing a dial in number or conference line for people to participate by phone.

Meeting notices and agendas should clearly indicate how interested persons can arrange for meeting access via telephone. How to dial in to the meeting, or who to call for the RSVP process, should be clearly stated in the same place in the notice or agenda as meeting location information.

Teleconferences

Teleconference meetings are allowed. These meetings can be an information exchange conducted by audio or video if a place is provided for the public to participate by phone. If less than a quorum is present at the location open to the public, arrangements must be made for the public to listen by telephone or internet. The public must be notified of teleconference meetings under the same notice requirements as any other meeting. Members are deemed in attendance if the member answers present to the roll call for the purpose of determining a quorum. All votes shall be taken by roll call.

The term "teleconference" is defined as "information exchanged by any audio, video, or electronic medium, including the internet." This definition includes the use of email and text message. If a quorum of a board discusses official business as part of an e-mail or text message group, it is legally considered an official meeting and all Open Meetings laws will apply. Members of boards need to ensure they do not unintentionally violate Open Meetings requirements by discussing official business among themselves if a quorum or more of the board is part of the email or text message group.

Notice of Quorum

In accordance with SDCL 1-25-1, for any event hosted by a nongovernmental entity to which a quorum of the Board is invited, and public policy may be discussed, but the Board does not control the agenda, the Board may post a public notice of a quorum, in lieu of an agenda. The notice of a quorum shall meet the posting requirements of § 1-25-1.1 or 1-25-1.3 and shall contain, at a minimum, the date, time, and location of the event. For example, if a majority of Board members will be in attendance at a conference hosted by an association, the Board may post a "Notice of Quorum" to include the date, time and location of the event, which states a quorum may be present at the conference, but no board action will take place.

Meetings Closed to the Public

Executive Sessions

The requirement to provide one or more places for the public to listen to the teleconference does not apply to an executive or closed meeting. Executive or closed meetings may be held for the sole purposes of:

- 1) Discussing personnel issues pertaining to officers or employees;
- 2) Consideration of the performance or discipline of a student, or the student's participation in interscholastic activities;
- 3) Consulting with or reviewing communications from legal counsel about proposed or pending litigation or contractual matters;
- 4) Employee contract negotiations;
- 5) To discuss marketing or pricing strategies of a publicly-owned competitive business; or
- 6) Discussing information about the protection of property and persons within the property as described in SDCL 1-27-1.5(8) and (17), such as emergency response plans, public safety information, or network security.

Executive session may also be appropriate to comport with other federal or state laws that require confidentiality or permit executive or closed meetings.

Recording can be prohibited at meetings closed to the public pursuant to law.

Procedure for Executive Sessions

Motions for executive sessions must refer to the specific state law allowing for the executive session (e.g. "pursuant to SDCL 1-25-2(3)) and pass by a majority vote of the voting members present. To avoid public confusion a best practice would be for a board to explain the reason for going into executive session. An example would be: "Motion to go into executive session pursuant to SDCL 1-25-2(1) for the purpose of discussing a personnel matter," or "Motion to go into executive session pursuant to SDCL 1-25-2(3) for the purpose of consulting with legal counsel." Executive session discussion must be strictly limited to the announced subject. No official action or vote may be taken on any matter during an executive session. The public body must return to open session before any official action can be taken.

Meeting Notices

SDCL 1-25-1.3 Notice of meetings of the State which includes its boards, commissions, and departments shall provide public notice of a meeting by posting a copy of the proposed agenda at the principal office of the board, commission, or department holding the meeting. The proposed agenda shall include the date, time, and location of the meeting; it must be visible, readable, and accessible to the public. The State of South Dakota values public input. In accordance with SDCL 1-25-1, the board shall reserve a period for public comment during each regularly scheduled official meeting. The public comment period must be sufficient to reasonably accommodate all members of the public wishing to testify. For example, if the agenda has five minutes set aside for public comment and two people wish to testify, the time allowed is likely sufficient. However, if ten people wish to testify, the Board must extend the public comment time period.

The agenda shall be posted at least three business days (72 hours) before the meeting is scheduled to start according to the agenda. Three business days does not include Saturdays, Sundays, or legal holidays. Three business days may include the day the agenda is posted. A violation of SDCL 1-25-1.3 is a Class 2 misdemeanor.

Boards and Commissions will post all meeting notices to the South Dakota Boards and Commissions Portal at <http://boardsandcommissions.sd.gov/>.

The public must be notified of teleconference meetings under the same notice requirements as any other meeting. All votes shall be taken by roll call.

Sample Meeting Timeline

Scheduled meeting date	Monday, May 20, 2019
Date to post the agenda / notice	Tuesday, May 14, 2019
Date to post meeting documents if available	Tuesday, May 14, 2019
Date to post approved agenda & *draft minutes	Tuesday, June 4, 2019

*Approved minutes are posted the day following the meeting they were accepted as final.

Posting Meeting Documents

SDCL 1-25-1.4 State boards, commissions, or departments required to provide public notice shall make the notice available on a state website designated by the commissioner of the Bureau of Finance and Management, if the information exists, to include the following:

1. Financial statements;
2. Audit reports;
3. A list of members of the board or commission;
4. A schedule of future meetings;
5. Public meeting materials that are available before a public meeting;
6. Meeting minutes; and
7. Annual reports

Boards and Commissions will post all required information to the South Dakota Boards and Commissions Portal at <http://boardsandcommissions.sd.gov/>. Required documents must be submitted electronically to the Boards and Commissions department contact for timely posting.

Sample Meeting Agenda

Meeting Agenda
Name of Board, Commission or Advisory Council
Building/Location, City, SD Zip Code
Month Day, Year
Time AM/PM to Time AM/PM (Time Zone)
Call In Number: (605-XXX-XXXX)
Access Code: (XXXXXXX)

Purpose: Summary statement of the Board, Commission or Advisory Council (shall be to guide or advise the ...)

	When	Agenda Item	Who
1.	<Time>	Call to Order/Welcome and Introductions	<Name>
2.	<Time>	Roll Call	<Name>
3.	<Time>	Approval of Agenda	<Name>
4.	<Time>	Approval of Minutes	<Name>
5.	<Time>	Action Item	<Name>
6.	<Time>	Action Item	<Name>
7.	<Time>	Executive Session	<Name>
8.	<Time>	Other Business	<Name>
9.	<Time>	Public Testimony/Public Comment Period	<Name>
10.	<Time>	Set Next Meeting Date	<Name>
11.	<Time>	Adjourn	<Name>

Individuals requiring assistive technology or other services in order to participate in the meeting should submit a request to <Contact Person> by phone or email at least **1 day prior to the meeting** in order to make accommodations available.

Taking Meeting Minutes

State of South Dakota Bureau of Human Resources offers a 2.5 hour class on the art of taking meeting minutes for a nominal fee. The course covers subjects such as preparing to take minutes, the scope and focus of minutes, how to take minutes at a board meeting, recording action items, transcribing minutes, administrative duties and accountability.

Draft Minutes

SDCL 1-27-1.17 Draft minutes of public meeting to be available--Exceptions--Violation as misdemeanor. The unapproved, draft minutes of any public meeting held pursuant to § 1-25-1 that are required to be kept by law shall be available for inspection by any person within ten business days after the meeting. While §1-27-1.17 does not require draft minutes to be posted if there is an audio or video recording of the meeting, it is the expectation that all boards under the Executive Branch will post draft minutes in addition to any audio or video recording. A violation of this section is a Class 2 misdemeanor. However, the provisions of this section do not apply to draft minutes of contested case proceedings held in accordance with the provisions of Chapter 1-26.

Boards and Commissions will post all meeting minutes to the South Dakota Boards and Commissions Portal at <http://boardsandcommissions.sd.gov>. To meet meeting minute requirements, draft minutes must be submitted electronically within 9 days after the meeting to the department's Boards and Commission contact.

Meeting Minutes Example

Meeting Minutes
Name of Board, Commission or Advisory Council
Building/Location, City, SD Zip Code
Month Day, Year
Time AM/PM to Time AM/PM (CST) / (MST)

Call Information:
Call In Number: (605-XXX-XXXX)
Access Code: (XXXXXXX)

Members Present:

Members Absent:

Department Staff Present:

Others in Attendance:

Purpose: Summary statement of the Board, Commission or Advisory Council (The purpose of the board shall be to guide or advise the ...)

- I. **Call to Order/Welcome and Introductions** <Name>
<Member Name> called the meeting to order at <Time> <AM/PM> and welcomed members to the meeting.
- II. **Roll Call** <Name>
<Member Name> called the roll. A quorum was present.
- III. **Approval of Agenda** <Name>
<Member Name> made a motion to approve the meeting agenda. <Member Name> seconded the motion. **MOTION PASSED.**
- IV. **Approval of Minutes** <Name>
<Member Name> made a motion to approve the <Date> meeting minutes. <Member Name> seconded the motion. **MOTION PASSED.**
- V. **Action Item** <Name>
- VI. **Action Item** <Name>
- VII. **Executive Session** <Name>
<Member Name> made a motion to go into executive session pursuant to SDCL 1-25-2(1) for the purpose of discussing a personnel matter. **OR** <Member Name> made a motion to go into executive session pursuant to SDCL 1-25-2(3) for the purpose of consulting with legal counsel. **MOTION PASSED.**
- VIII. **Public Testimony/Public Comment Period** <Name>
- IX. **Set Next Meeting Date** <Name>
- X. **Adjourn** <Name>

<Member Name> made a motion to adjourn the meeting at <Time> <AM/PM>.
<Member Name> seconded the motion. **MOTION PASSED.**

Meeting Adjourned at (Time of day AM/PM).

Code of Conduct and Conflict of Interest Policy for Use By State Authority, Board, Commission, and Committee Members

Purpose

The purpose of this code of conduct and conflict of interest policy ("Code") is to establish a set of minimum ethical principles and guidelines for members of state authorities, boards, commissions, or committees when acting within their official public service capacity. This Code applies to all appointed and elected members of state authorities, boards, commissions, and committees (hereinafter "Boards" and "Board member(s)"). A Board may add provisions to, or modify the provisions of, the Code. However, any change that constitutes a substantive omission from the Code must be approved by the State Board of Internal Control.

Conflict of Interest for Board Members

Board members may be subject to statutory restrictions specific to their Boards found in state and federal laws, rules and regulations. Those restrictions are beyond the scope of this Code. Board members should contact their appointing authority or the attorney for the Board for information regarding restrictions specific to their Board.

General Restrictions on Participation in Board Actions

A conflict of interest exists when a Board member has an interest in a matter that is different from the interest of members of the general public. Examples of circumstances which may create a conflict of interest include a personal or pecuniary interest in the matter or an existing or potential employment relationship with a party involved in the proceeding.

Whether or not a conflict of interest requires a Board member to abstain from participation in an official action of the Board depends upon the type of action involved. A Board's official actions are administrative, quasi-judicial or quasi-legislative.

A quasi-judicial official action is particular and immediate in effect, such as a review of an application for a license or permit. In order to participate in a quasi-judicial official action of the Board, a Board member must be disinterested and free from actual bias or an unacceptable risk of actual bias. A Board member must abstain from participation in the discussion and vote on a quasi-judicial official action of the Board if a reasonably-minded person could conclude that there is an unacceptable risk that the Board member has prejudged the matter or that the Board member's interest or relationship creates a potential to influence the member's impartiality.

A quasi-legislative official action, also referred to as a regulatory action, is general and future in effect. An example is rule-making. If the official action involved is quasi-legislative in nature, the Board member is not required to abstain from participation in the discussion and vote on the action unless it is clear that the member has an unalterably closed mind on matters critical to the disposition of the action.

Administrative actions involve the day-to-day activities of the Board and include personnel, financing, contracting and other management actions. Most of the administrative official actions of a Board are done through the Board's administrative staff. To the extent Board members are involved, the conflict of interest concern most frequently arises in the area of state contracting which is addressed in more detail below. If issues arise that are not directly addressed by this Code, the Board member should consult with the attorney for the Board.

"Official action" means a decision, recommendation, approval, disapproval or other action which involves discretionary authority. A Board member who violates any of these restrictions may be subject to removal from the Board to which the member is appointed.

Contract Restrictions

There are federal and state laws, rules and regulations that address conflict of interest for elected and appointed Board members in the area of contracts. As an initial matter, a Board member may not solicit or accept any gift, favor, reward, or promise of reward, including any promise of future employment, in exchange for recommending, influencing or attempting to influence the award of or the terms of a state contract. This prohibition is absolute and cannot be waived.

Members of certain Boards are required to comply with additional conflict of interest provisions found in SDCL Chapter 3-23 and are required to make an annual disclosure of any contract in which they have or may have an interest or from which they derive a direct benefit. The restrictions apply for one year following the end of the Board member's term. The Boards impacted by these laws are enumerated within SDCL 3-23-10. For more information on these provisions, see the State Authorities/Boards/Commissions page in the Legal Resources section of the Attorney General's website at: <https://atg.sd.gov/Legal/OpenGovernment/authorityboardcommission.aspx>.

Absent a waiver, certain Board members are further prohibited from deriving a direct benefit from a contract with an outside entity if the Board member had substantial involvement in recommending, awarding, or administering the contract or if the Board member supervised another state officer or employee who approved, awarded or administered the contract. With the exception of employment contracts, the foregoing prohibition applies for one year following the end of the Board member's term. However, the foregoing prohibition does not apply to Board members who serve without compensation or who are only paid a per diem. See SDCL 5-18A-17 to 5-18A-17.6. For more information on these restrictions see the Conflict of Interest Waiver Instructions and Form on the South Dakota Bureau of Human Resources website at <https://bhr.sd.gov/files/ConflictofInterestInstructions.pdf>.

Other federal and state laws, rules and regulations may apply to specific Boards. For general questions regarding the applicability of SDCL Chapter 3-23 or other laws, a Board member may contact the attorney for the Board. However, because the attorney for the Board does not represent the Board member in his or her individual capacity, a Board member should contact a private attorney if the member has questions as to how the conflict of interest laws apply to the Board member's own interests and contracts.

Consequences of Violations of Conflict of Interest Laws

A contract entered into in violation of conflict of interest laws is voidable and any benefit received by the Board member is subject to disgorgement. In addition, a Board member who violates conflict of interest laws may be removed from the Board and may be subject to criminal prosecution. For example, a Board member may be prosecuted for theft if the member knowingly uses funds or property entrusted to the member in violation of public trust and the use resulted in a direct financial benefit to the member. See SDCL 3-16-7, 5-18A-17.4, and 22-30A-46.

Retaliation for Reporting

A Board cannot dismiss, suspend, demote, decrease the compensation of, or take any other retaliatory action against an employee because the employee reports, in good faith, a violation or suspected violation of a law or rule, an abuse of funds or abuse of authority, a substantial and specific danger to public health or safety, or a direct criminal conflict of interest, unless the report is specifically prohibited by law. SDCL 3-16-9 & 3-16-10.

Board members will not engage in retaliatory treatment of an individual because the individual reports harassment, opposes discrimination, participates in the complaint process, or provides information related to a complaint. See SDCL 20-13-26.

Anti-Harassment/Discrimination Policy

While acting within their official capacity, Board members will not engage in harassment or discriminatory or offensive behavior based on race, color, creed, religion, national origin, sex,

pregnancy, age, ancestry, genetic information, disability or any other legally protected status or characteristic.

Harassment includes conduct that creates a hostile work environment for an employee or another Board member. This prohibition against harassment and discrimination also encompasses sexual harassment. Sexual harassment includes unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexually harassing nature, when: (1) submission to or rejection of the harassment is made either explicitly or implicitly the basis of or a condition of employment, appointment, or a favorable or unfavorable action by the Board member; or (2) the harassment has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment.

Harassment or discriminatory or offensive behavior may take different forms and may be verbal, nonverbal, or physical in nature. To aid Board members in identifying inappropriate conduct, the following examples of harassment or discriminatory or offensive behavior are provided:

- ◆ Unwelcome physical contact such as kissing, fondling, hugging, or touching;
- ◆ Demands for sexual favors; sexual innuendoes, suggestive comments, jokes of a sexual nature, sexist put-downs, or sexual remarks about a person's body; sexual propositions, or persistent unwanted courting;
- ◆ Swearing, offensive gestures, or graphic language made because of a person's race, color, religion, national origin, sex, age or disability;
- ◆ Slurs, jokes, or derogatory remarks, email, or other communications relating to race, color, religion, national origin, sex, age, or disability; or
- ◆ Calendars, posters, pictures, drawings, displays, cartoons, images, lists, e-mails, or computer activity that reflects disparagingly upon race, color, religion, national origin, sex, age or disability.

The above cited examples are not intended to be all-inclusive.

A Board member who is in violation of this policy may be subject to removal from the Board.

Confidential Information

Except as otherwise required by law, Board members shall not disclose confidential information acquired during the course of their official duties. In addition, members are prohibited from the use of confidential information for personal gain.

Reporting of Violations

Any violation of this Code should be reported to the appointing authority for the Board member who is alleged to have violated the Code.

This Code of Conduct and Conflict of Interest Policy was adopted by the State Board of Internal Control pursuant to SDCL § 1-56-6.

The Origin of the PEPL Fund in South Dakota

The mid-1980's witnessed an increasingly expensive commercial insurance market for public entities seeking tort liability coverage.

In response, the South Dakota State Legislature passes what is known as the "PEPL Law," SDCL Chapter 3-22, in 1986. That law allows certain public entities to pool contributions to provide tort liability coverage.

Subsequently, the Public Entity Pool for Liability (PEPL Fund) was activated on July 1, 1988, to provide tort liability coverage for employees of the state of South Dakota. The State Risk Manager is appointed the PEPL Fund Executive Director.

Explanation of Coverage

Sovereign Immunity

Sovereign immunity according to Barron's Law Dictionary is "a doctrine precluding the institution of a suit against the sovereign [government] without the sovereign's consent." Public entities in the United States enjoyed this immunity from lawsuit, until judicial decisions in the last 40 years began limiting its application.

State Employee Liability Exposure

South Dakota law provides that sovereign immunity is waived to the extent that coverage is provided either through the purchase of insurance or an arrangement such as the State has with the PEPL Fund. Therefore, the "Agreement" and "Memorandum of Coverage" between the State and PEPL carve out the instances where the State waives sovereign immunity and agrees to cover damages for which an employee becomes liable.

Initially, the PEPL Fund excluded coverage to state employees sued for economic damages resulting from their errors or omissions. However, on August 16, 1995, the South Dakota Supreme Court ruled state employees have no immunity for damages resulting from ministerial acts. Ministerial acts are defined by the South Dakota State Supreme Court as "that which involves obedience to instructions, but demands no special discretion, judgment or skill," such as driving a vehicle. In response to this further erosion of the state's sovereign immunity, the PEPL Fund coverage document was amended to cover non-economic damages resulting from ministerial acts.

Coverage and Limit of Liability

PEPL provides State employees with a \$1,000,000 per occurrence coverage limit for general liability, public officials errors and omissions liability, automobile liability, law enforcement liability, and some medical malpractice liability. Details of the coverage are provided in a formal "Agreement" and "Memorandum of Coverage" between the State and PEPL. (See pages 2-6 through 2-18 of this Manual.)

A state employee is defined as all current and former employees and elected officers of the state whether classified, unclassified, licensed or certified, permanent or temporary, whether compensated or not. The term includes employees of all branches of government including the judicial and legislative branches and employees of constitutional, statutory and executive order boards, commissions and officers. The term does not include independent contractors.

Automobile Coverage

Under the PEPL program, coverage is provided for a state employee's liability (up to \$1,000,000 per occurrence) to other persons due to the state employee's negligence in operating a state-owned vehicle on state business.

It should be noted that if a state employee is operating their personally-owned vehicle on official state business, their personal automobile liability coverage is primary and PEPL is secondary.

There is no PEPL Fund coverage for:

- ◆ Property damage to the state owned vehicle;
- ◆ Injuries covered by other insurance;
- ◆ Losses which agencies, employees and agents did not cause or were not legally responsible to prevent;
- ◆ Actions wrongfully meant to harm someone or actions not related to state employment;
- ◆ Personal belongings in vehicles; and
- ◆ Reckless disregard for the safety of others.

*State-owned vehicles are exempt from “proof of insurance” laws (SDCL 32-35-124). Therefore, even though liability coverage exists, state-owned vehicles carry no “proof of insurance” cards.

Premiums

Each agency contributes to the PEPL fund annually. Upon receipt of an annual actuarial report, the PEPL Fund Director determines the amount required from the state to maintain a sound fund balance. The amount required for general liability coverage is divided equally between the number of FTE covered by the fund. The amount required for vehicle coverage is divided equally among the number of vehicles in the state fleet.

The Responsibilities of the PEPL Fund to the State of South Dakota

- ◆ Provide tort liability coverage to the employees of the state of South Dakota.
- ◆ Manage liability claims to keep losses and costs down: ensuring an adequate reporting procedure, ensuring claims are properly investigated and handled, negotiating settlements advantageous to the state, identifying loss trends and keeping agencies abreast of their losses.
- ◆ Manage lawsuits including the selection of the most competent attorneys to represent state employees, the monitoring of lawsuits to ensure efficient and cost- effective litigation, and negotiating settlements advantageous to the state.
- ◆ Provide detailed financial statements and budgets for each coverage period.
- ◆ Conduct independent audits of claims administration services.
- ◆ Conduct independent actuarial studies of loss and contingency reserves.

The Responsibilities of the State of South Dakota to the PEPL Fund

- ◆ Prompt payment of coverage contributions to the PEPL Fund.
- ◆ Prompt and proper reporting of accidents, incidents, and unsafe conditions.
- ◆ Prompt and proper reporting of claims and lawsuits filed against the state and its employees.
- ◆ Cooperation with the PEPL Fund in the settlement and defense of claims and lawsuits.

Participation Agreement between the Public Entity Pool for Liability and the State of South Dakota

View the Participation Agreement and the Memorandum of Coverage online at <https://boa.sd.gov/risk-management/docs/participationagreement.pdf>.

Disclaimer

The information contained in this document is current as of this printing. It is provided as a quick reference guide intended to help State of South Dakota boards and commissions comply with open public meeting requirements, code of conduct and conflict of interest policies, and risk management and liabilities policies; it is exemplary in nature and is not intended to be comprehensive.

Good morning!

Would you please pose this question from SDLSHA membership to the board for their recommendations? Thank you!
Have a great Monday!

I am wondering what would be the recommended way in which an SLP who holds a limited license should sign their name on an evaluation report? So that no confusion exists over level of education, should that person indicate that they hold a limited license? Obviously, SLP's who hold a Master's Degree have their signature information reflect that and use M.A. CCC. In our co-op those who hold a limited license have simply been signing their name and indicating that they are a speech/language therapist or clinician.

It may seem a silly question, but most of us have been writing reports long before licensure became an issue and it simply has not occurred to us that perhaps our signature line may be misleading.

What are your thoughts?



2020 South Dakota Legislature

House Bill 1276

Introduced by: *Representative Latterell*

1 **An Act to provide for a review of occupational regulation.**

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF SOUTH DAKOTA:

3 **Section 1.** That a NEW SECTION be added:

4 **36-39-1. Definitions.**

5 Terms as used in this chapter mean:

- 6 (1) "Agency," any state governmental agency, board, commission, committee, council,
 7 or department;
- 8 (2) "Certification," a voluntary, nontransferable recognition granted by this state to a
 9 person for the purpose of acknowledging that the person evidences qualifications
 10 related to a lawful occupation. The term does not extend to occupational licensure
 11 and does not include credentials that are prerequisites to working lawfully in an
 12 occupation;
- 13 (3) "Lawful occupation," a course of conduct, a pursuit, or a profession, that includes
 14 the sale of goods or services that are not themselves illegal to sell, irrespective of
 15 whether the person selling the goods or services is subject to an occupational
 16 regulation;
- 17 (4) "Private certification," a voluntary program in which a private organization grants
 18 nontransferable recognition to a person who evidences qualifications and meets
 19 standards relevant to performing the occupation, as determined by the private
 20 organization;
- 21 (5) "Occupational licensure," a nontransferable legal authorization for a person to
 22 engage in a lawful occupation, for compensation, based on the person evidencing
 23 the qualifications established by law;
- 24 (6) "Occupational regulation," a rule, practice, or policy, that allows a person to use
 25 an occupational title or to work in a lawful occupation. The term includes
 26 registration, certification, and occupational licensure but not a business license.

facility license, building permit, or a zoning and land use regulation, except to the extent that state law regulates a person's qualifications to perform a lawful occupation;

(7) "Personal qualifications," the criteria related to a person's background and characteristics. The term includes the completion of an approved educational program, satisfactory performance on an examination, work experience, an apprenticeship, other evidence of having attained requisite knowledge and skills, passing a review of the person's criminal record, and the completion of continuing education; and

(8) "Registration," a process by which a person provides to this state information that includes the person's name and address, the person's agent for service of process, a description of the service that the person intends to provide, and the location at which the service is to be performed, if:

(a) Registration does not include personal qualifications;

(b) Registration is not transferable;

(c) Registration may require a bond or insurance;

(d) Only a person who has engaged in registration may use the title registered;

(e) A person who has not engaged in registration may not perform the occupation for compensation;

(f) Registration does not mean occupational licensure; and

(g) Registration does not include credentials that are prerequisites to working lawfully in an occupation.

Section 2. That a NEW SECTION be added:

36-39-2. Department of Labor and Regulation--Review of occupational regulation.

Before an agency may be authorized to regulate entry into an occupation and before an agency's regulation of entry into an occupation may be modified, the Department of Labor and Regulation shall conduct a review to ensure that the regulation or modification being proposed is the least restrictive option for ensuring that consumers are protected from present, significant, and substantiated harms. The department may require that proponents submit to the department evidence of present, significant, and substantiated harms to consumers in the state, and may request information from state agencies that contract with persons in regulated occupations and from others who are

knowledgeable about the occupation, labor-market economics, and other factors including costs and benefits.

For purposes of this chapter, the rank order of options for ensuring consumer protection, from the least restrictive to the most restrictive, are as follows:

(1) Market competition;

(2) Third-party or consumer-created ratings and reviews;

(3) Private certification;

(4) Voluntary bonding or insurance;

(5) Specific private civil cause of action to remedy consumer harm;

(6) Deceptive trade practices act;

(7) Mandatory disclosure regarding attributes of the specific good or service;

(8) Regulation regarding the process of providing the specific good or service;

(9) Regulation of the facility in which the specific good or service is sold;

(10) Inspection;

(11) Bonding;

(12) Insurance;

(13) Registration;

(14) Certification;

(15) Specialty occupational certification solely for medical reimbursement; and

(16) Occupational licensure.

Section 3. That a NEW SECTION be added:

**36-39-3. Review of occupational regulation--Scope--Recommendations--
Report.**

In conducting the review required by § 36-16-02, the Department of Labor and Regulation shall presume that consumers are sufficiently protected by market competition and by private remedies. The department shall consider the existence of private certification programs that allow consumers to obtain information about a provider's knowledge and skills.

The presumption set forth in this section is rebuttable if the department determines, through the use of credible, empirical evidence that significant and substantiated harm to consumers is occurring and determines that consumers do not have the information or the means to protect themselves against such harm.

1 If the department finds evidence of such harm, the department shall recommend
2 the least restrictive option for occupational regulation in order to address the harm. The
3 department shall use the following guidelines in forming a recommendation:

4 (1) If the department determines that the harm arises from contractual disputes,
5 including pricing disputes, the department shall consider recommending the
6 enactment of a specific civil cause of action to remedy the consumer harm and
7 may also recommend providing for the reimbursement of attorney's fees and court
8 costs;

9 (2) If the department determines that the harm arises from fraud, the department
10 shall consider recommending that the state's deceptive trade practices act, as set
11 forth in chapter 37-24, be amended or that additional provisions be instituted to
12 reduce the dissemination of misleading information regarding the attributes of a
13 specific good or service;

14 (3) If the department determines that the harm involves health or safety, the
15 department shall consider recommending regulation of the production or service
16 process, or licensure of a facility;

17 (4) If the department determines that the harm arises from unclean facilities, the
18 department shall consider recommending periodic facility inspections;

19 (5) If the department determines that the harm arises from a provider's failure to
20 complete a contract or to meet the terms of a contract, the department shall
21 consider recommending that the provider be bonded;

22 (6) If the department determines that the harm arises from a lack of protection for a
23 person who is not a party to a contract that is entered into by a provider and a
24 consumer, the department shall consider recommending that the provider be
25 insured;

26 (7) If the department determines that the harm arises from transactions with
27 transient, out-of-state, or fly-by-night providers, the department shall consider
28 recommending a registration procedure for the provider;

29 (8) If the department determines that the harm arises from a shortfall or imbalance in
30 the consumer's knowledge about the good or service relative to the provider's
31 knowledge, the department shall consider recommending certification;

32 (9) If the department determines that the harm arises from an inability to qualify
33 providers of new or highly-specialized medical services for reimbursement by the
34 state, the department shall consider recommending the enactment of a specialty
35 occupational certification solely for the purpose of medical reimbursement, which:

(a) Means a nontransferable legal authorization for a person to qualify for payment or reimbursement from a governmental agency for the nonexclusive provision of new or niche-medical services, based on the person meeting personal qualifications established in law; and

(b) May be recognized by a private health insurance company or other private company;

(10) If the department determines that the harm arises from a systematic shortage of information necessary for a reasonable consumer to distinguish between the quality of providers, and if the department determines that there is an absence of institutions able and willing to provide guidance to consumers, the department shall consider recommending occupational licensure; and

(11) If the department determines that there are multiple types of harm, the department shall consider recommending a combination of responses.

The department shall include information regarding the potential impact of each recommendation made under this section on opportunities for workers, consumer choice and costs, general employment, market competition, and governmental costs, and information regarding the manner in which other states regulate the occupation.

The department shall report its findings and recommendations to the Executive Board of the Legislative Research Council, at the time and in the manner requested by the board.

Section 4. That a NEW SECTION be added:

36-39-4. Department of Labor and Regulation--Review of existing occupational regulation.

On or about May first of each year, the Executive Board of the Legislative Research Council shall designate various occupations to be reviewed and analyzed by the Department of Labor and Regulation, with respect to the manner in which admissions into the occupations are regulated. The department shall consider:

(1) The justification for occupational licensure;

(2) Less restrictive alternatives to occupational licensure;

(3) Personal qualifications necessary for occupational licensure; and

(5) The scope of practice.

The department shall provide its findings and recommendations to the board on or about December first of each year.

1 **Section 5.** That a NEW SECTION be added:

2 **36-39-5. Review of Criminal Record--Exclusions.**

3 No agency may automatically bar a person from obtaining or retaining an
4 occupational license, certification, or registration, because of a criminal conviction. The
5 agency shall provide personalized consideration for each application and in so-doing may
6 consider only a conviction of a crime that is a felony or a violent misdemeanor and that is
7 not excluded by this section.

8 In reviewing the application for an occupational license, certification, or
9 registration, submitted by a person having a criminal conviction, an agency may not
10 consider:

11 (1) Nonconviction information from the criminal justice system, including information
12 related to a deferred adjudication, participation in a diversion program, or an arrest
13 not followed by a conviction;

14 (2) A conviction for which no sentence of incarceration may be imposed;

15 (3) A conviction that has been sealed, dismissed, expunged, or pardoned;

16 (4) A juvenile adjudication;

17 (5) A nonviolent misdemeanor; or

18 (6) A conviction that occurred more than three years before the date of the agency's
19 consideration, unless the conviction pertained to a felony crime of violence, a felony
20 related to a criminal sexual act, or a felony related to criminal fraud or
21 embezzlement.

22 **Section 6.** That a NEW SECTION be added:

23 **36-39-6. Review of criminal record--Permissible considerations.**

24 In reviewing the application for an occupational license, certification, or
25 registration, submitted by a person having a criminal conviction, an agency may consider:

26 (1) The age of the person at the time the person committed the offense;

27 (2) The length of time since the offense;

28 (3) The completion of the criminal sentence;

29 (4) The attainment of a certificate of rehabilitation or good conduct;

30 (5) The completion of, or active participation in, rehabilitative drug or alcohol
31 treatment;

32 (6) A testimonial or recommendation, including a progress report, from the person's
33 probation or parole officer;

(7) Evidence of rehabilitation;

(8) Education and training;

(9) Employment history;

(10) Employment aspirations;

(11) The person's current family responsibilities; and

(12) Any other relevant information submitted by the person.

An agency may deny, revoke, suspend, or limit a person's state recognition only if the agency determines that the state's interest in regulating a lawful occupation would be directly, substantially, and adversely impaired by the person's nonexcluded criminal record, as mitigated by the person's current circumstances.

Section 7. That a NEW SECTION be added:

36-39-7. Petition--Advisory determination--Personal Qualifications.

A person with a criminal record may, at any time, including before the person obtains any required personal qualifications, petition an agency for an advisory determination regarding the person's ability to receive state recognition in light of the person's criminal record. A petition under this section must include the person's criminal record or an authorization for the agency to obtain the person's criminal record.

The agency's determination shall be based on the criteria set forth in § 36-16-06 and issued no later than sixty days after the agency receives the petition. If the agency determines that the person is eligible to receive state recognition or that the person is eligible to receive state recognition under certain prescribed conditions, the determination is binding on the agency, unless there is a relevant, material, and adverse change in the person's criminal record.

If the agency determines that the person does not meet the requirements for state recognition, the agency may advise the person of actions that the person may take to remedy the disqualification. Upon taking the actions, the person may petition the agency for a re-determination.

An agency may charge a fee in an amount not exceeding one hundred dollars for an initial advisory determination under this section.

Section 8. That a NEW SECTION be added:

36-39-8. Annual report--Compilation--Publication.

Each agency that provides for the issuance of an occupational license, certification, or registration shall provide an annual report to the Department of Labor and Regulation

1 at the time and in the manner directed by the department. The agency shall include in the
2 report:

3 (1) The number of times that the agency denied, suspended, or revoked a state
4 recognition because of a criminal conviction;

5 (2) The nature of the criminal offense that resulted in the denial, suspension, or
6 revocation; and

7 (3) The number of persons who petitioned the agency under § 36-16-07 for an
8 advisory determination and the agency's response.

9 The department shall annually compile and publish the information on the
10 searchable internet website provided for by § 1-27-45.